# Appendix D: Economic Analysis of Rail Alternatives

### DRAFT MEMORANDUM

To: Joe Speaks, CH2M

From: Darin Smith and Jenny Lin

Subject: Preliminary Land Value Analysis for RAB Project;

EPS #141018

Date: May 31, 2016

### Introduction and Purpose

As a sub-consultant to CH2M, EPS has been retained to conduct economic and fiscal analyses related to the Railyard Alternatives and I-280 Boulevard Feasibility Study (RAB). The San Francisco Planning Department is leading the RAB project and is seeking input on alternatives currently under review for major mobility improvements in the fast-growing Mission Bay/South of Market area of the City, including Caltrain and High Speed Rail and converting the northern end of I-280 into a surface boulevard. This draft memorandum builds upon the methodology and findings of EPS's similar study of the site in 2012 and provides an updated initial analysis of the land value per developable building square foot of residential and non-residential uses for a "generic" parcel in the vicinity of the 4th and King site. These "generic" findings can be applied to different sites that may be identified through the ongoing planning process, including the 4<sup>th</sup> and King site itself as well as others that may be developable as a result of related activities including changes to Interstate 280 and alternative routes for train service and stations.

In this updated memorandum, EPS used the results of this research to estimate the comparative land value of three alternative sites and configurations. These configurations include two Railyards site scenarios (partial electrification and full electrification) and one Boulevard site scenario. It is noted that these estimates do not authoritatively determine the value of the sites, for which further planning and due diligence work would be required.

The Economics of Land Use



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## Methodology

Land transactions provide an important indicator of a property's value as a development site. Land sale prices reflect the full spectrum of a site's unique attributes: size, locational quality, state of entitlements, potential development density, allowable uses, and costs for construct on the site, among others. Reviewing actual land sales provides important information on how the marketplace is valuing developable land. As a land valuation tool, the "comparables" approach is limited to the number of transactions that have actually taken place and the extent to which the transactions are similar to the conditions of the subject property.

In selecting recent land sales for review, EPS has examined those as similar to the 4<sup>th</sup> and King site as possible. Specifically, sales conforming to the following criteria are included in **Figure 1** and **Table 1**:

- Near 4th and King. The land sales included in the table include sales all within close proximity of the site, either in South of Market, Mission Bay, Potrero Hill, or Central Waterfront areas.
- **Recently sold.** Land sales are relatively recent, ranging in sale dates from 2005 to current transactions. The results are categorized by year to identify temporal trends in pricing.
- **Diversity of programs.** Sales examined include residential, commercial, and mixed-use programs.
- Medium-to high-density. What can be developed—from a regulatory, a physical, and a
  market perspective—is ultimately what drives the value of land. All of the land sales in the
  table reflect planned developments similar to the likely programs for the 4th and King site
  and associated opportunity sites, meaning multifamily housing, office, lodging, or other
  dense urban uses.

In total, EPS has identified 51 transactions meeting these criteria over the last 11 years.

# **Key Findings: Land Transactions**

The figures presented are general and intended to be used to compare site and alignment alternatives, not to represent specifics of any given property at any given time.

As shown in **Table 1**, the review of nearby, developable land sales indicate the following:

• In general, land values have been trending upwards in price per acre for the last 11 years. **Table 1** shows that in 2005-2008, 18 transactions averaged approximately \$26.2 million per acre, but transactions slowed (only 12 transactions) during the recession of 2009-2012 and averaged only \$13.2 million per acre, a 50 percent decrease from the previous period. Since 2013, however, transaction activity has quickened (21 transactions in three years) and land prices have risen well beyond their pre-recession rates to approximately \$33.5 million per acre. These recent transactions include three "outliers" —the Park Tower, Salesforce Tower, and 535 Mission Street sites around the new Transbay Terminal, which allow much higher density than any of the other sites in the sample—that significantly skew the average land values upward on a per-acre basis.

- Because of the differences in allowable densities among these sample transactions, it is likely more instructive to consider the land values as they relate to allowable development. Over the past 11 years, commercial land in the subject area has transacted at an average of roughly \$150 per buildable square foot, meaning a site on which a developer could build a 100,000-square foot building would sell for \$15 million. Residential land has averaged roughly \$97,000 per buildable unit during that same 11-year period, meaning a site on which 100 units could be built would sell for \$9.7 million.
- The more recent transactions from 2013 through 2015 yield higher values per square foot than the overall sample from the past 11 years. The more recent commercial values have averaged \$174 per buildable square foot (vs. \$154 for the 11-year sample), while the residential values have averaged \$119,055 per buildable unit (vs. \$96,953 for the 11-year sample).
- The land transaction data indicate that land sold for lower-density residential projects (under 200 units per acre) consistently have yielded higher land values per buildable unit than land for projects over 200 units per acre. This may be because construction costs for higher density projects are greater than for lower-density projects, while achievable home values in higher-density projects may not fully offset the added construction costs.
- The data for commercial transaction are less conclusive, as the three transactions yielding the highest land value per buildable square foot are also uniquely located near the Transbay Terminal and have extraordinary allowable density (FARs above 18.0), whereas all other commercial land transactions have lower than a 10.0 FAR and have more consistent values per buildable square foot. The three "outliers" therefore may represent uniquely attractive investments that may not be replicable on a typical parcel in the RAB study, except possibly on the 4<sup>th</sup> and King site itself if it is to have a high-capacity transit station as well as private development.
- As shown in Figures 2 and 3, the transactions can be disaggregated by location, with separate indicators for the Mission Bay/Central Waterfront, Transbay District, and West SOMA areas shown on Figure 1. These geographic distinctions reveal that, in general, the highest land values both on a per-acre basis and a per-buildable commercial square foot basis have been in the vicinity of the new Transbay Terminal. These premium prices reflect both the additional density allowable in that area under the City's Transit Center District Plan, and the value premiums frequently associated with proximity to major transportation hubs. These results are instructive in that they suggest that optimal land values at 4<sup>th</sup> and King and other sites would be realized if they are associated with significant transit services.
- **Figure 4** provides a similar geographic disaggregation for residential transactions on a perunit basis, and indicates less clear geographic differences. In fact, the Transbay District area appears to have yielded somewhat lower land values per buildable residential unit than the overall sample. These trendlines are influenced by a few significant outliers, however, and in all geographic areas the great majority of transactions have been between \$50,000 and \$150,000 per buildable unit.

• The land transactions evaluated herein have occurred over a 10-year period that has featured both extraordinarily strong market conditions and an international recession. To estimate land values in a "stabilized" market condition, EPS believes it is most useful to apply the average values over the period, rather than assuming that currently strong values will necessarily continue. For purposes of comparing the land values that may apply to development of the 4<sup>th</sup> and King site or other sites in the RAB study, EPS recommends using the following assumptions:

### Commercial:

- o FAR 1-5: \$127/Buildable Commercial Sq. Ft.
- o FAR 5-10: \$162/Buildable Commercial Sq. Ft.
- o FAR 10+: \$183/Buildable Commercial Sq. Ft.
- Because the Transbay area is demonstrating a clear premium on commercial land, assign a 10 percent premium to the figures above if the subject site is at a significant multi-modal transit station such as a 4<sup>th</sup> & King High-Speed Rail station.

### Residential:

- o 1-200 DU/Acre: \$157,100/Buildable Residential Unit
- o 200+ DU/Acre +: \$77,500/Buildable Residential Unit
- Because the Transbay area is not demonstrating a clear premium on residential land pricing, no value premium is recommended for residential development at a multimodal transit station at 4<sup>th</sup> & King or elsewhere.

# **Key Findings: Land Valuations**

The previous figures have been applied to the Planning Department's potential land use scenarios in order to estimate the land values associated with various sites that may be available for development. As shown in **Table 4**, the Planning Department has confirmed three possible scenarios, two Railyard site scenarios (partial electrification and full electrification) and one Boulevard site scenario. The full buildout of the partial electrification scenario for the Railyards site would include only commercial space (both retail and office), while full electrification of the site would replace some office uses with residential space. The Boulevard sites are currently assumed to be used for residential development. Using the projected programs of these scenarios, EPS estimated the floor area ratio for commercial development and units per acre for residential development and applied the appropriate buildable land values as noted in the previous section.

 Partial electrification of the Railyards site is estimated to yield a higher potential value than full electrification of the site, despite having very similar total square footage of buildings.
 The land use program of the partial electrification scenario, based on historical trends, is estimated to yield \$421.6 million, while the full electrification scenario is estimated to yield \$281.4 million, reflecting that commercial development may yield higher values than residential land use.<sup>1</sup>

• Based on our estimates, the Boulevard sites, designated entirely for residential development, are estimated to yield approximately \$95.6 million at buildout.

Please note that these land values assume parcels are sold or leased for individual buildings rather than being a "bulk sale" that may yield a discount because the buildings would be phased and the developer would not realize their full financial returns in the short-term.

<sup>&</sup>lt;sup>1</sup> Assumes that an average residential unit is 1,200 gross square feet.

# **A**PPENDIX



Figure 1 Recent Land Sales Near 4<sup>th</sup> and King (See Table 1 for location details)

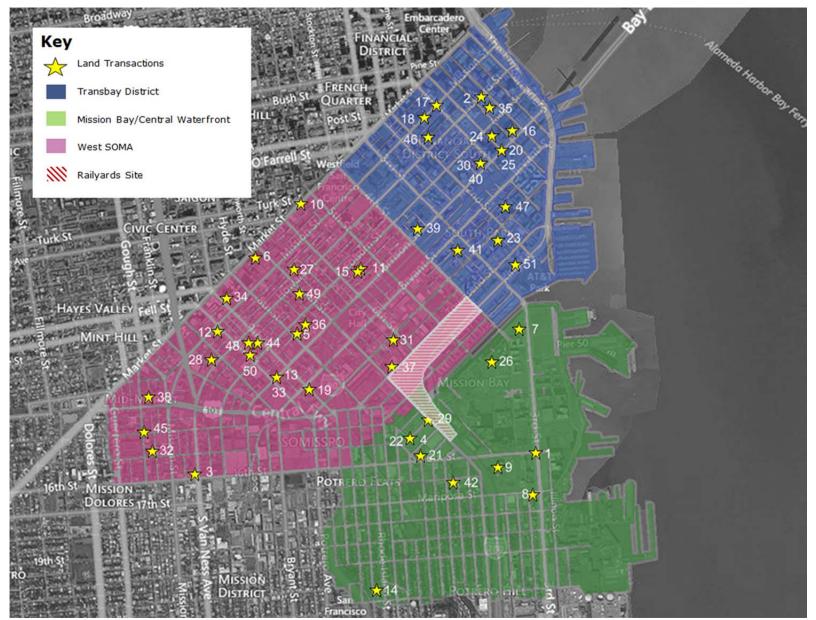


Table 1 Summary Table

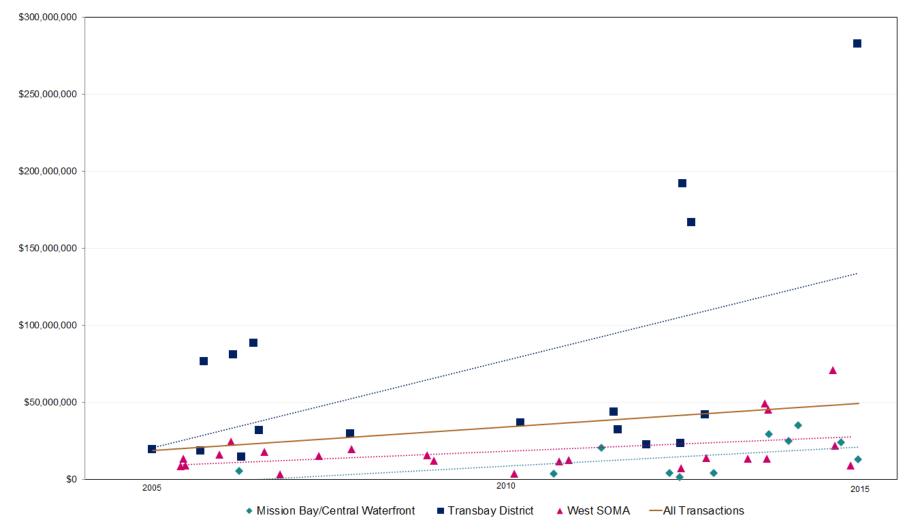
|       |   |  |  |                           |            |                 | Land Size  |           | Buildable Area        |                      |                  |                      | Price per Land Area            |                  | Price per Buildable Area        |               |                      |                       |
|-------|---|--|--|---------------------------|------------|-----------------|------------|-----------|-----------------------|----------------------|------------------|----------------------|--------------------------------|------------------|---------------------------------|---------------|----------------------|-----------------------|
| э.    | Zone                                    | Buyer Company or Project               | Property Name                            | Property Address          | Sale Date  | Sale Price      | Acres      | Sq. Ft.   | Commercial Sq.<br>Ft. | Residential<br>Units | FAR <sup>2</sup> | DU/Acre <sup>2</sup> | per Acre                       | per Sq. Ft.      | per Commercial<br>Bldg. Sq. Ft. | per Unit      | Zoning               | Proposed Use          |
|       |   |  |  |                           |            |                 |            |           |                       |                      |                  |                      |                                |                  |                                 |               |                      |                       |
|       | Mission Bay/Central Waterfront          | GSW Arena, LLC                         | Golden State Warriors Arena              | 3rd St at 16th St         | 10/9/2015  | \$155,100,000   | 12.0       | 523,051   | 580,000               | -                    | 1.1              | -                    | \$12,914,238                   | \$297            | \$267                           | -             | MB-RA                | Office                |
|       | Transbay District                       | Park Tower                             | Transbay Block 5                         | 250 Howard St             | 10/6/2015  | \$172,500,000   | 0.6        | 26,353    | 675,000               | -                    | 25.6             | -                    | \$282,786,885                  | \$6,546          | \$256                           | -             | -                    | Office                |
|       | West SOMA                               | City & County of San Francisco         |  | 490 S Van Ness Ave        | 8/28/2015  | \$18,500,000    | 2.1        | 91,123    | -                     | 72                   | -                | 34.4                 | \$8,851,675                    | \$203            | -                               | \$256,944     | UMU                  | Apartment/Condo       |
|       | Mission Bay/Central Waterfront          | Kilroy Realty Corporation              |  | 100-170 Hooper St         | 7/7/2015   | \$78,000,000    | 3.3        | 143,064   | 450,000               | -                    | 3.1              | -                    | \$23,780,488                   | \$545            | \$173                           | -             | PDR-1-D              | Office                |
|       | West SOMA                               | Rodgers Street LLC                     |  | 349 8th St                | 6/2/2015   | \$5,400,000     | 0.3        | 10,890    | 1,236                 | 38                   | 0.1              | 152.0                | \$21,600,000                   | \$496            | -                               | \$142,105     | WMUG                 | Mixed Use             |
|       | West SOMA                               | Pacific 1125 Market Corporation        | O A Development Oite                     | 1121-1125 Market St       | 5/22/2015  | \$19,800,000    | 0.3        | 12,401    | -                     | 150                  | -                | 535.7                | \$70,714,286                   | \$1,597          | -                               | \$132,000     | C-3-G                | Apartment             |
|       | Mission Bay/Central Waterfront          | 1000 Channel Street (SF) Owner, LLC    | 2 Acre Development Site                  | 1000 Channel St           | 11/12/2014 | \$70,000,000    | 2.0        | 87,120    | -                     | 350                  | -                | 175.0                | \$35,000,000                   | \$803            | -                               | \$200,000     | MB-RA                | Apartment             |
|       | Mission Bay/Central Waterfront          | Ricardo Pimienta                       | District 40                              | 595 Mariposa St           | 9/19/2014  | \$2,210,000     | 0.1        | 3,706     | 700 000               | 20                   | -                | 222.2                | \$24,555,556                   | \$596            | -                               | \$110,500     | UMU<br>MB-RA         | Apartment/Condo       |
|       | Mission Bay/Central Waterfront          | KR Mission Bay, LLC                    | Block 40                                 | 1800 Owens St             | 6/2/2014   | \$95,000,000    | 3.3        | 141,413   | 700,000               | -                    | 5.0<br>8.1       | -                    | \$29,230,769                   | \$672            | \$136<br>\$138                  | -             | C3G, San Francisco   | Medical/Office        |
|       | West SOMA<br>West SOMA                  | MSP Property, LLC                      |  | 949-965 Market St         | 5/30/2014  | \$48,000,000    | 1.1        | 46,173    | 375,000               | -<br>15              | 0.1              | 115.4                | \$45,283,019                   | \$1,040<br>\$313 | \$128                           | \$113.667     | MUR                  | Office/Retail         |
|       |   | V Shiplet Street LLC                   |  | Shipley St at Falmouth St | 5/21/2014  | \$1,705,000     | 0.1        | 5,445     | •                     |                      | -                |                      | \$13,115,385                   |                  | -                               | ,             | WUR                  | Mixed Use             |
|       | West SOMA                               | Monogram Residential                   |  | 1401-1415 Mission St      | 5/9/2014   | \$12,800,000    | 0.3        | 11,425    | -                     | 121                  | -                | 465.4                | \$49,230,769                   | \$1,120          | -                               | \$105,785     | -                    | Apartment Units       |
|       | West SOMA                               | Mercer 1326 LLC <sup>3</sup>           |  | 1376 Harrison St          | 2/5/2014   | \$665,000       | 0.1        | 2,374     | 5,342                 | -                    | 2.3              | -                    | \$13,300,000                   | \$280            | \$124                           | -<br>#400.000 | WMUG                 | Hold for Development  |
|       | Mission Bay/Central Waterfront          | 945 Kansas St LLC                      |  | 945-951 Kansas St         | 7/30/2013  | \$1,100,000     | 0.3        | 12,475    | 7 020                 | 9                    | -                | 31.0                 | \$3,793,103                    | \$88             | - 0140                          | \$122,222     | Rh2                  | Apartment Units       |
|       | West SOMA                               | Naughton P P & B A 2004 Trust          | 201 Folgom Sito                          | 254 Shipley St            | 6/20/2013  | \$1,100,000     | 0.1        | 3,484     | 7,839                 | -<br>CEE             | 2.3              | -<br>378.6           | \$13,750,000<br>\$43,106,533   | \$316<br>\$969   | \$140                           | e111 450      | MUR<br>RC-4          | Mixed Use             |
|       | Transbay District                       | 201 Folsom Acquisition, LP             | 201 Folsom Site                          | 201 Folsom St             | 6/10/2013  | \$73,000,000    | 1.7<br>1.2 | 75,358    | 1 400 000             | 655                  | 20.0             | 3/8.6                | \$42,196,532<br>\$166,706,603  |                  | -<br>6407                       | \$111,450     | RC-4                 | Apartment             |
|       | Transbay District                       | Salesforce Tower                       | Transbay Tower Land                      | 101 1st St                | 3/26/2013  | \$191,816,196   |            | 49,998    | 1,400,000             | -                    | 28.0             | -                    | \$166,796,692<br>\$101,801,802 | \$3,836          | \$137<br>\$221                  | -             | •                    | Office                |
|       | Transbay District                       | 535 Mission                            | High Rise Office Site                    | 531-539 Mission St        | 2/6/2013   | \$71,000,000    | 0.4        | 16,308    | 307,000               | -                    | 18.8             | 400.4                | \$191,891,892                  | \$4,354          | \$231                           | -<br>004 500  | C30, San Francisco   | Office                |
|       | West SOMA                               | 520 9th Street LLC                     | Cite for Decidential T                   | 520 9th St                | 1/30/2013  | \$775,000       | 0.1        | 4,778     | -                     | 12                   |                  | 109.1                | \$7,045,455                    | \$162            | -                               | \$64,583      | UMU                  | Apartment             |
|       | Transbay District                       | UDR, Inc.                              | Site for Residential Tower               | 399 Fremont St            | 1/28/2013  | \$20,200,000    | 0.9        | 37,897    | -                     | 452                  | -                | 519.5                | \$23,218,391                   | \$533            | -                               | \$44,690      | RH DTR               | Apartment             |
|       | Mission Bay/Central Waterfront          | Nibbi Brothers, Inc.                   |  | 485 Irwin St              | 1/24/2013  | \$1,600,000     | 1.1        | 47,916    | 179,685               | -                    | 3.8              | -                    | \$1,454,545                    | \$33             | \$9                             | -             | PDR-1-D              | Parking Lot           |
|       | Mission Bay/Central Waterfront          | 100 Hooper Fee Owner, LLC              |  | 100-170 Hooper St         | 11/28/2012 | \$12,500,000    | 3.3        | 143,064   | 427,000               | -                    | 3.0              | -                    | \$3,810,976                    | \$87             | \$29                            | -             | PDR-1-D              | Office                |
|       | Transbay District                       | Kilroy Realty Corporation              |  | 329 Brannan St            | 7/20/2012  | \$18,500,000    | 0.8        | 35,701    | 180,000               | -                    | 5.0              | -                    | \$22,560,976                   | \$518            | \$103                           |               | SSO                  | Office                |
|       | Transbay District                       | Fremont 325 Development, LLC           |  | 325 Fremont St            | 2/15/2012  | \$4,850,000     | 0.2        | 6,433     | -                     | 70                   | -                | 466.7                | \$32,333,333                   | \$754            | -                               | \$69,286      | RH-DTR               | Apartment             |
|       | Transbay District                       | OM/UDR SF, LLC                         | Site for Residential Tower               | 399 Fremont St            | 1/24/2012  | \$38,000,000    | 0.9        | 37,897    | -                     | 468                  | -                | 537.9                | \$43,678,161                   | \$1,003          | -                               | \$81,197      | RH DTR               | Apartment             |
|       | Mission Bay/Central Waterfront          | EQR - Mission Bay Block 13 LP          | Lot 13 - Development site                | 650-690 Long Bridge St    | 11/17/2011 | \$32,760,000    | 1.6        | 71,002    | -                     | 273                  | -                | 167.5                | \$20,098,160                   | \$461            | -                               | \$120,000     | MB-RA                | Multifamily           |
|       | West SOMA                               | STS Investments, LLC                   |  | 574 Natoma St             | 5/20/2011  | \$500,000       | 0.0        | 1,873     | -                     | 11                   | -                | 275.0                | \$12,500,000                   | \$267            | -                               | \$45,455      | RED                  | Multifamily           |
|       | West SOMA                               | Sylvester Carolan                      | California College of the Arts Expansion | 1029 Natoma St            | 3/28/2011  | \$576,500       | 0.1        | 1,999     | -                     | 4                    | -                | 80.0                 | \$11,530,000                   | \$288            | -                               | \$144,125     | SLR                  | Apartment/Condo       |
|       | Mission Bay/Central Waterfront          | California College of the Arts         | Site                                     | 1100 7th St               | 2/24/2011  | \$8,400,000     | 2.4        | 102,801   | 385,504               | -                    | 3.8              | -                    | \$3,559,322                    | \$82             | \$22                            | -             | PDR-1-D              | Commercial            |
|       | Transbay District                       | 45 Lansing Development, LLC            |  | 45 Lansing St             | 8/24/2010  | \$12,500,000    | 0.3        | 14,997    | -                     | 217                  | -                | 638.2                | \$36,764,706                   | \$834            | -                               | \$57,604      | RMU, San Francisco   | Apartment/Condo       |
|       | West SOMA                               | First California Investments           |  | 713 Brannan St            | 7/22/2010  | \$865,000       | 0.2        | 10,349    | 23,285                | -                    | 2.3              | -                    | \$3,604,167                    | \$84             | \$37                            | -             | SALI                 | Parking Lot           |
|       | West SOMA                               | National American Health Ctr           |  | 80 Julian Ave             | 5/1/2009   | \$830,000       | 0.1        | 2,996     | -                     | 15                   | -                | 214.3                | \$11,857,143                   | \$277            | -                               | \$55,333      | VALEN                | Apartment Units       |
|       | West SOMA                               | Golden Gate Partners LLC <sup>3</sup>  |  | 1376 Harrison St          | 3/25/2009  | \$775,000       | 0.1        | 2,374     | 5,342                 | -                    | 2.3              | -                    | \$15,500,000                   | \$326            | \$145                           | -             | WMUG                 | Hold for Development  |
|       | West SOMA                               | 55 Ninth, LLC                          |  | 55 9th St                 | 1/30/2008  | \$15,750,000    | 8.0        | 35,801    | -                     | 260                  | -                | 317.1                | \$19,207,317                   | \$440            | -                               | \$60,577      | C-3-G, San Francisco | Apartment/Condo       |
|       | Transbay District                       | Transbay Joint Powers Authority        |  | 200 Main St               | 1/23/2008  | \$6,488,720     | 0.2        | 9,548     | 42,966                | -                    | 4.5              | -                    | \$29,494,182                   | \$680            | \$151                           | -             | C3OSD                | Truck Terminal        |
|       | West SOMA                               | Jian Qiang Li and Jie Ying Ming        |  | 16-18 Brush Pl            | 8/1/2007   | \$450,000       | 0.0        | 1,481     | 2,777                 | -                    | 1.9              | -                    | \$15,000,000                   | \$304            | \$162                           | -             | SLR                  | Parking Lot           |
|       | West SOMA                               | Townsend Dev Partners                  |  | 570 Townsend St           | 12/29/2006 | \$5,400,000     | 1.7        | 75,620    | -                     | 80                   | -                | 46.0                 | \$3,103,448                    | \$71             | -                               | \$67,500      | SLI                  | Multifamily           |
|       | West SOMA                               | 1360-1364 Stevenson Street LLC         | Land                                     | 1360-1364 Stevenson St    | 10/6/2006  | \$1,400,000     | 0.1        | 3,541     | -                     | 5                    | -                | 62.5                 | \$17,500,000                   | \$395            | -                               | \$280,000     | CM, San Francisco    | Multifamily           |
|       | Transbay District                       | 60 Rausch, LLC                         |  | 766 Harrison St           | 9/6/2006   | \$5,121,500     | 0.2        | 6,882     | -                     | 98                   | -                | 612.5                | \$32,009,375                   | \$744            | -                               | \$52,260      | M1                   | Multifamily           |
|       | Transbay District                       | Turnberry Ltd.                         |  | 45 Lansing St             | 8/7/2006   | \$30,000,000    | 0.3        | 14,997    | -                     | 265                  | -                | 779.4                | \$88,235,294                   | \$2,000          | -                               | \$113,208     | RMU, San Francisco   | Apartment Units - Cor |
|       | Transbay District                       | John S. Cooney                         | SLI Zoned Lot                            | 246 Ritch St              | 5/31/2006  | \$1,300,000     | 0.1        | 4,125     | -                     | 19                   | -                | 211.1                | \$14,444,444                   | \$315            | -                               | \$68,421      | SLI, San Francisco   | Apartment Units - Cor |
|       | Mission Bay/Central Waterfront          | Potrero Hill Imaging, LLC <sup>3</sup> | Hold For Development Site                | 100 Texas St              | 5/19/2006  | \$1,665,000     | 0.3        | 13,503    | 50,636                | -                    | 3.8              | -                    | \$5,370,968                    | \$123            | \$33                            | -             | M1, San Francisco    | Hold for Development  |
|       | Transbay District                       | 535 Mission Street Property, LLC       | High Rise Office Site                    | 531-539 Mission St        | 4/13/2006  | \$30,000,000    | 0.4        | 16,308    | 110,079               | -                    | 6.8              | -                    | \$81,081,081                   | \$1,840          | \$273                           | -             | C30, San Francisco   | Office                |
|       | West SOMA                               | Cal-Bay International, Inc.3           | C-3S Zoned Lot                           | 248-252 9th St            | 4/3/2006   | \$2,650,000     | 0.1        | 5,000     | -                     | 14                   | -                | 127.3                | \$24,090,909                   | \$530            | -                               | \$189,286     | C-3S, San Francisco  | Hold for Development  |
|       | West SOMA                               | 299 Valencia Street, LLC               | Condominium Site                         | 299 Valencia St           | 1/27/2006  | \$3,950,000     | 0.3        | 10,890    | -                     | 202                  | -                | 808.0                | \$15,800,000                   | \$363            | -                               | \$19,554      | CM, San Francisco    | Apartment Units - Cor |
|       | Transbay District                       | Transbay Joint Powers Authority        | Hold For Development Site                | 80 Natoma St              | 11/2/2005  | \$58,000,000    | 0.8        | 32,900    | 222,075               | -                    | 6.8              | -                    | \$76,315,789                   | \$1,763          | \$261                           | -             | C3O, San Francisco   | Hold for Development  |
|       | Transbay District                       | South Beach Partners, LLC              |  | 270 Brannan St            | 10/13/2005 | \$16,000,000    | 0.9        | 37,814    |                       | 106                  | -                | 121.8                | \$18,390,805                   | \$423            | -                               | \$150,943     | SSO, San Francisco   | Office                |
|       | West SOMA                               | 30 Dore, LLC                           | 42 Unit Condominium Complex Site         | 24 Dore St                | 7/22/2005  | \$1,800,000     | 0.2        | 8,498     | 6,374                 | -                    | 8.0              | -                    | \$9,000,000                    | \$212            | \$282                           | -             | RED-MX               | Apartment/Condo       |
|       | West SOMA                               | South Beach Partners, LLC              | Multi-Family Condominium Site            | 230-234 7th St            | 7/14/2005  | \$3,700,000     | 0.3        | 12,196    | -                     | 40                   | -                | 142.9                | \$13,214,286                   | \$303            | -                               | \$92,500      | SLR, San Francisco   | Apartment/Condo       |
|       | West SOMA                               | Redevelopment Agency CCSF              | Multi Family Subsidized Units Site       | 275 10th St               | 6/27/2005  | \$4,000,000     | 0.5        | 20,473    | -                     | 134                  | -                | 285.1                | \$8,510,638                    | \$195            | -                               | \$29,851      | C-M, San Francisco   | Apartment/Condo       |
|       | Transbay District                       | Chelsea King Street, LLC               | Hotel Site                               | 144 King St               | 1/21/2005  | \$4,500,000     | 0.2        | 9,866     | 94,500                | -                    | 9.6              | -                    | \$19,565,217                   | \$456            | \$48                            | -             | M2, San Francisco    | Hotel                 |
| Ave   | rage                                    |  |  |                           |            | \$1,363,502,916 | 48.3       | 2,103,681 | 6,231,639             | 4,175                | 12.6             | 419.4                | \$28,235,720                   | \$648            | \$154                           | \$96,953      |                      |                       |
|       | Current                                 |  |  |                           |            | \$1,040,271,196 | 31.06      | 1,352,752 | 4,681,102             | 1,894                | 15.3             | 367.9                | \$33,492,312                   | \$769            | \$174                           | \$119,055     |                      |                       |
| 2009- |   |  |  |                           |            | \$131,056,500   | 9.9        | 431,486   | 1,021,131             | 1,058                | 3.6              | 449.1                | \$13,238,030                   | \$304            | \$40                            | \$85,082      |                      |                       |
| 2005- | 2008                                    |  |  |                           |            | \$192,175,220   | 7.33       | 319,443   | 529,407               | 1,223                | 6.7              | 473.3                | \$26,217,629                   | \$602            | \$194                           | \$72,994      |                      |                       |
|       | Average excluding Outliers <sup>1</sup> |  |  |                           |            | \$928,186,720   | 46.2       | 2,011,022 | 3,849,639             | 4,175                | 4.3              | 419.4                | \$20,108,031                   | \$462            | \$137                           | \$96,953      |                      |                       |

Source: CoStar and Economic and Planning Systems, Inc.

Economic & Planning Systems, Inc. 5/31/2016 P:\141000s\141018 4thKingRAB\Data\LandTransactions31016.xls

<sup>[1]</sup> Outliers include the Park Tower, Salesforce Tower, and 535 Mission St.
[2] EPS estimated the DU/Acre and FARs for sales with undisclosed data through investigation of local zoning requirements.

Figure 2 Price per Acre by Location



Source: CoStar, EPS

Table 2 Summary of Commercial Land Transactions

| Commercial Summary      | No. of       | Sale Price _  | Lai   | nd Size     | Commercial Sq. Ft. | FAR <sup>2</sup> | Price per Lan | Price per<br>Buildable |         |
|-------------------------|--------------|---------------|-------|-------------|--------------------|------------------|---------------|------------------------|---------|
|                         | Transactions |               | Acres | Sq. Ft.     | Commission oq. 1 a |                  | per Acre      | per Sq. Ft.            | Sq. Ft. |
| Total/ Weighted Average | 20           | \$955,824,916 | 31.6  | \$1,374,545 | 6,216,190          | 12.7             | \$30,295,560  | \$695                  | \$154   |
| FAR 1-5                 | 12           | \$361,508,720 | 26.2  | \$1,140,938 | 2,852,536          | 3.3              | \$13,808,584  | \$317                  | \$127   |
| FAR 5-10                | 5            | \$159,000,000 | 3.2   | \$140,948   | 981,654            | 7.2              | \$49,074,074  | \$1,128                | \$162   |
| FAR 10+                 | 3            | \$435,316,196 | 2.1   | \$92,659    | 2,382,000          | 26.1             | \$204,373,801 | \$4,698                | \$183   |
| Sold 2013-Current       | 9            | \$813,681,196 | 22.9  | \$996,650   | 4,672,027          | 15.3             | \$35,562,989  | \$816                  | \$174   |
| FAR 1-5                 | 5            | \$330,365,000 | 19.7  | \$857,818   | 1,915,027          | 3.2              | \$16,778,314  | \$385                  | \$173   |
| FAR 5-10                | 1            | \$48,000,000  | 1.1   | \$46,173    | 375,000            | 8.1              | \$45,283,019  | \$1,040                | \$128   |
| FAR 10+                 | 3            | \$435,316,196 | 2.1   | \$92,659    | 2,382,000          | 26.1             | \$204,373,801 | \$4,698                | \$183   |
| Sold 2009-2012          | 5            | \$41,040,000  | 6.8   | \$294,289   | 1,021,131          | 3.6              | \$6,080,000   | \$139                  | \$40    |
| FAR 1-5                 | 4            | \$22,540,000  | 5.9   | \$258,588   | 841,131            | 3.3              | \$3,801,012   | \$87                   | \$27    |
| FAR 5-10                | 1            | \$18,500,000  | 0.8   | \$35,701    | 180,000            | 5.0              | \$22,560,976  | \$518                  | \$103   |
| FAR 10+                 | 1.2          |               | 0.9   |             |                    |                  |               |                        | 100     |
| Sold 2005-2008          | 6            | \$101,103,720 | 1.9   | \$83,606    | 523,033            | 6.8              | \$52,658,188  | \$1,209                | \$193   |
| FAR 1-5                 | 3            | \$8,603,720   | 0.6   | \$24,532    | 96,379             | 4.0              | \$15,363,786  | \$351                  | \$89    |
| FAR 5-10                | 3            | \$92,500,000  | 1.4   | \$59,074    | 426,654            | 7.4              | \$68,014,706  | \$1,566                | \$217   |
| FAR 10+                 |              |               | 100   | 10.00       |                    | 100              |               | 2000                   |         |

Source: CoStar and Economic and Planning Systems, Inc.

<sup>[1]</sup> Outliers include the Park Tower, Salesforce Tower, and 535 Mission St.

<sup>[2]</sup> EPS estimated the FARs for sales with undisclosed data through investigation of local zoning reqirements.

Figure 3 Price per Buildable Commercial Sq. Ft.

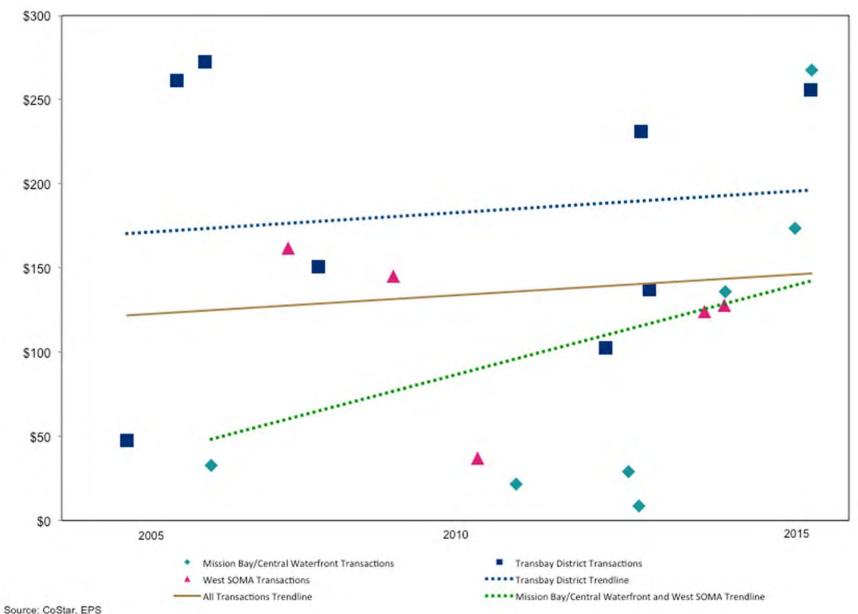


Table 3 Summary of Residential Land Transactions on Site

| Residential Summary            | No. of       | Sale Price    | Land Size     |         | Units <sup>1</sup> | DU/Acre <sup>2</sup> | Price per Land | Price per   |                |  |
|--------------------------------|--------------|---------------|---------------|---------|--------------------|----------------------|----------------|-------------|----------------|--|
| Residential Summary            | Transactions | Sale Frice    | Acres Sq. Ft. |         | Units              | DUIACIE              | per Acre       | per Sq. Ft. | Buildable Unit |  |
| Total/ Weighted Average        | 31           | \$407,678,000 | 16.74         | 729,136 | 4,175              | 419.4                | \$24,353,524   | \$559       | \$96,953       |  |
| 1-200 DU/Acre                  | 13           | \$159,966,500 | 9.63          | 419,003 | 1,018              | 140.7                | \$16,611,267   | \$382       | \$157,138      |  |
| 200+ DU/Acre                   | 16           | \$210,861,500 | 6.83          | 298,151 | 3,157              | 509.2                | \$35,843,558   | \$821       | \$77,546       |  |
| Sold 2013-Current <sup>3</sup> | 12           | \$226,590,000 | 8.18          | 356,102 | 1,894              | 367.9                | \$27,700,489   | \$634       | \$119,055      |  |
| 1-200 DU/Acre                  | 6            | \$97,480,000  | 4.87          | 211,831 | 496                | 146.8                | \$20,016,427   | \$460       | \$196,532      |  |
| 200+ DU/Acre                   | 5            | \$128,010,000 | 3.23          | 140,787 | 1,398              | 446.3                | \$39,631,579   | \$909       | \$91,567       |  |
| Sold 2009-2012                 | 7            | \$90,016,500  | 3.15          | 137,197 | 1,058              | 449.1                | \$28,576,667   | \$656       | \$85,082       |  |
| 1-200 DU/Acre                  | 2            | \$33,336,500  | 1.68          | 73,001  | 277                | 166.2                | \$19,843,155   | \$457       | \$120,348      |  |
| 200+ DU/Acre                   | 5            | \$56,680,000  | 1.47          | 64,196  | 781                | 549.5                | \$38,557,823   | \$883       | \$72,574       |  |
| Sold 2005-2008 <sup>3</sup>    | 12           | \$91,071,500  | 5.41          | 235,837 | 1,223              | 473.3                | \$16,833,919   | \$386       | \$72,994       |  |
| 1-200 DU/Acre                  | 5            | \$29,150,000  | 3.08          | 134,171 | 245                | 99.6                 | \$9,464,286    | \$217       | \$118,980      |  |
| 200+ DU/Acre                   | 6            | \$60,121,500  | 2.13          | 93,168  | 978                | 566.9                | \$28,226,056   | \$645       | \$61,474       |  |

Source: CoStar and Economic and Planning Systems, Inc.

<sup>[1]</sup> Residential unit estimates include mixed-use projects.

<sup>[2]</sup> EPS estimated the DU/Acre for sales with undisclosed data through investigation of local zoning reqirements.

<sup>[3]</sup> Two of the thirty one residential property transactions are excluded from the dwelling units per acre categories due to lack of data.

Figure 4 Price per Buildable Residential Unit

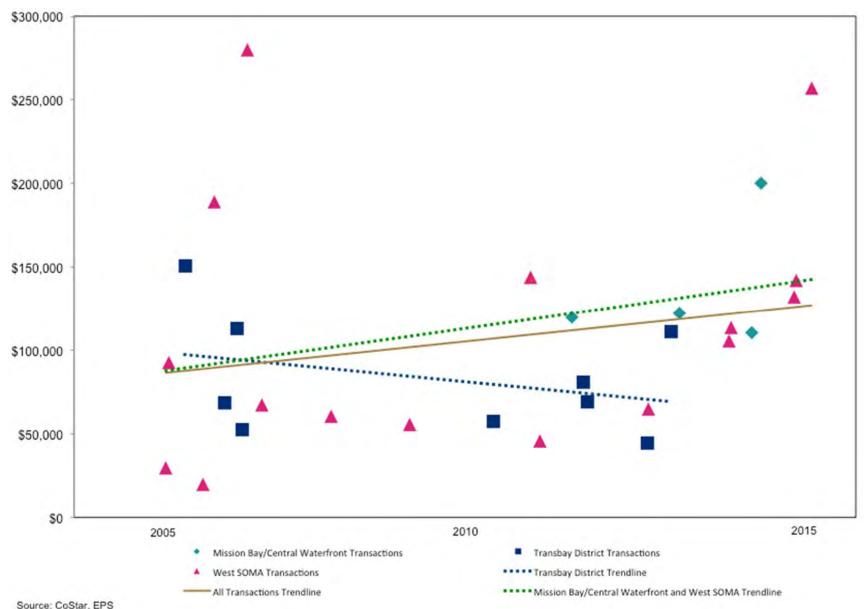


Table 4 Summary of Land Valuations by Site

| Scenario                | Office (Sq.Ft.) <sup>1</sup> | Commercial<br>(Sq.Ft.) <sup>1</sup> | Residential<br>(Sq.Ft.) <sup>1</sup> | Total Value   |
|-------------------------|------------------------------|-------------------------------------|--------------------------------------|---------------|
| 4th and King            |                              |                                     |                                      |               |
| Partial Electrification | 2,429,346                    | 114,821                             | -                                    | \$421,632,894 |
| Full Electrification    | 1,055,068                    | 114,821                             | 1,459,804                            | \$281,411,573 |
| Boulevard               | -                            | -                                   | 1,355,136                            | \$95,558,800  |

Source: City of San Francisco and Economic and Planning Systems, Inc.

Table 5 Valuation of Partial Electrification of Railyards Site

| Item           | Office<br>(Sq.Ft.) <sup>1</sup> | Commercial<br>(Sq.Ft.) <sup>1</sup> | Total<br>(Sq.Ft.) | Max Building<br>Footprint <sup>1</sup> | Est. Land<br>Size (Acre) <sup>2</sup> | Est.<br>FAR | Est. Price<br>per Sq.Ft. <sup>3</sup> | Total Value   |
|----------------|---------------------------------|-------------------------------------|-------------------|--|---------------------------------------|-------------|---------------------------------------|---------------|
| K1             | 228,748                         | 10,398                              | 239,146           | 20,795                                 | 0.60                                  | 9.2         | \$162                                 | \$38,741,644  |
| K2             | 294,910                         | 13,405                              | 308,315           | 26,810                                 | 0.77                                  | 9.2         | \$162                                 | \$49,947,030  |
| K3             | 219,450                         | 9,975                               | 229,425           | 19,950                                 | 0.57                                  | 9.2         | \$162                                 | \$37,166,850  |
| K4             | 311,960                         | 14,180                              | 326,140           | 28,360                                 | 0.81                                  | 9.2         | \$162                                 | \$52,834,680  |
| T1             | 106,947                         | 7,130                               | 114,077           | 14,260                                 | 0.41                                  | 6.4         | \$162                                 | \$18,480,442  |
| T2             | 137,880                         | 9,192                               | 147,072           | 18,384                                 | 0.53                                  | 6.4         | \$162                                 | \$23,825,664  |
| T3             | 143,100                         | 9,540                               | 152,640           | 19,080                                 | 0.55                                  | 6.4         | \$162                                 | \$24,727,680  |
| T4             | 143,100                         | 9,540                               | 152,640           | 19,080                                 | 0.55                                  | 6.4         | \$162                                 | \$24,727,680  |
| T5             | 396,928                         | 26,462                              | 423,390           | 52,924                                 | 1.52                                  | 6.4         | \$162                                 | \$68,589,115  |
| 4th/King Tower | 446,323                         | 5,000                               | 451,323           | 21,505                                 | <u>0.62</u>                           | 16.8        | \$183                                 | \$82,592,109  |
| Total          | 2,429,346                       | 114,821                             | 2,544,167         | 21,505                                 | 6.92                                  | 10.0        | φίου                                  | \$421,632,894 |

<sup>&</sup>lt;sup>1</sup> Provided by the City of San Francisco, Planning Department.

Source: City of San Francisco and Economic and Planning Systems, Inc.

<sup>&</sup>lt;sup>2</sup> Assumes that max building footprint is 80% of total land size. This assumption was confirmed by the City of San Francisco Planning Department.

<sup>&</sup>lt;sup>3</sup>Average price per buildable commercial sq.ft. in the category 5-10 FAR is \$162 and \$183 for FAR 10+.

Table 6 Valuation of Full Electrification of Railyards Site

|                | Office                | Commercial            | Residential           | Total                  | Total                               | Max Building<br>Footprint <sup>1</sup> | Est. Land                | Est. | Est.  | Commercial              |               | Residential                         |              |
|----------------|-----------------------|-----------------------|-----------------------|------------------------|-------------------------------------|--|--------------------------|------|-------|-------------------------|---------------|-------------------------------------|--------------|
| Item           | (Sq.Ft.) <sup>1</sup> | (Sq.Ft.) <sup>1</sup> | (Sq.Ft.) <sup>1</sup> | Commercial<br>(Sq.Ft.) | Residential<br>(Units) <sup>2</sup> |  | Size (Acre) <sup>3</sup> | FAR  | DU/AC | Est. Price<br>per Unit⁴ | Total Value   | Est. Price<br>per Unit <sup>5</sup> | Total Value  |
| K1             | 228,748               | 10,398                | -                     | 239,146                | -                                   | 20,795                                 | 0.60                     | 9.2  | -     | \$162                   | \$38,734,835  | -                                   | -            |
| K2             | 294,910               | 13,405                | -                     | 308,315                |                                     | 26,810                                 | 0.77                     | 9.2  | -     | \$162                   | \$49,938,252  | -                                   | -            |
| K3             | 219,450               | 9,975                 | -                     | 229,425                | -                                   | 19,950                                 | 0.57                     | 9.2  | -     | \$162                   | \$37,160,318  | -                                   | -            |
| K4             | 311,960               | 14,180                | -                     | 326,140                | -                                   | 28,360                                 | 0.81                     | 9.2  | -     | \$162                   | \$52,825,395  | -                                   | -            |
| T1             | -                     | 7,130                 | 99,817                | 7,130                  | 83                                  | 14,260                                 | 0.41                     | 0.4  | 203.3 | \$127                   | \$903,577     | \$77,500                            | \$6,446,528  |
| T2             | -                     | 9,192                 | 128,688               | 9,192                  | 107                                 | 18,384                                 | 0.53                     | 0.4  | 203.3 | \$127                   | \$1,164,924   | \$77,500                            | \$8,311,100  |
| T3             | -                     | 9,540                 | 133,560               | 9,540                  | 111                                 | 19,080                                 | 0.55                     | 0.4  | 203.3 | \$127                   | \$1,209,027   | \$77,500                            | \$8,625,750  |
| T4             | -                     | 9,540                 | 133,560               | 9,540                  | 111                                 | 19,080                                 | 0.55                     | 0.4  | 203.3 | \$127                   | \$1,209,027   | \$77,500                            | \$8,625,750  |
| T5             | -                     | 26,462                | 370,466               | 26,462                 | 309                                 | 52,924                                 | 1.52                     | 0.4  | 203.3 | \$127                   | \$3,353,573   | \$77,500                            | \$23,925,923 |
| 4th/King Tower | =                     | 5,000                 | 593,713               | 5,000                  | <u>495</u>                          | 21,505                                 | 0.62                     | 0.2  | 801.7 | \$127                   | \$633,662     | \$77,500                            | \$38,343,932 |
| Total          | 1,055,068             | 114,821               | 1,459,804             | 1,169,890              | 1,217                               |  | 6.92                     |      |       |                         | \$187,132,591 |                                     | \$94,278,983 |

<sup>&</sup>lt;sup>1</sup>Provided by the City of San Francisco, Planning Department.

Source: City of San Francisco and Economic and Planning Systems, Inc.

**Table 7 Valuation of Boulevard Sites** 

| Item     | Residential<br>(Sq.Ft.) | Total<br>Residential<br>(Units) <sup>1</sup> | Max Building<br>Footprint | Est. Land<br>Size (Sq.Ft) <sup>2</sup> | Est. Land<br>Size (Acre) | Est.<br>DU/AC | Est.Price per<br>Unit <sup>3</sup> | Total Value  |
|----------|-------------------------|--|---------------------------|--|--------------------------|---------------|------------------------------------|--------------|
| B1       | 204,597                 | 170  | 25,575                    | 31,968                                 | 0.73                     | 232.3         | \$77,500                           | \$13,213,556 |
| B2       | 183,934                 | 153  | 22,992                    | 28,740                                 | 0.66                     | 232.3         | \$77,500                           | \$11,879,071 |
| B3-Base  | 121,200                 | 101  | 30,300                    | 37,875                                 | 0.87                     | 116.2         | \$157,100                          | \$15,867,100 |
| B3-Tower | 192,000                 | 160  | 12,000                    | 15,000                                 | 0.34                     | 464.6         | \$77,500                           | \$12,400,000 |
| B4       | 406,917                 | 339  | 45,213                    | 56,516                                 | 1.30                     | 261.4         | \$77,500                           | \$26,280,056 |
| B5       | 246,488                 | <u>205</u>                                   | 27,388                    | 34,234                                 | 0.79                     | 261.4         | \$77,500                           | \$15,919,017 |
| Total    | 1,355,136               | 1,129  |                           | 204,334                                | 4.69                     |               |                                    | \$95,558,800 |

<sup>&</sup>lt;sup>1</sup> Assumes an average of 1,200 gross sq.ft. per unit.

Source: City of San Francisco and Economic and Planning Systems, Inc.

<sup>&</sup>lt;sup>2</sup> Assumes an average of 1,200 gross sq.ft. per unit.

<sup>3</sup> Assumes that max building footprint is 80% of total land size. This assumption was confirmed by the City of San Francisco Planning Department.

<sup>&</sup>lt;sup>4</sup> Average price per buildable commercial sq.ft. in the category 1-5 FAR is \$127 and for 5-10 FAR is \$162.

<sup>&</sup>lt;sup>5</sup> Average price per buildable residential unit in the category 200+ DU/AC is \$77,500.

<sup>&</sup>lt;sup>2</sup> Assumes that max building footprint is 80% of total land size. This assumption was confirmed by the City of San Francisco Planning Department.

<sup>&</sup>lt;sup>3</sup> Average price per buildable residential unit in the category 1-200 DU/AC is \$157,100 and \$77,500 for the category 200+ DU/AC.