BALBOA RESERVOIR COMMUNITY ADVISORY COMMITTEE CITY & COUNTY OF SAN FRANCISCO

MEETING MINUTES

City College of San Francisco
Multi-Use Building, Room 140
55 Frida Kahlo Way, San Francisco, CA 94112
Monday, December 9, 2019

6:00 PM

Regular Meeting

Please note: Meeting minutes are only intended to serve as a summary of the meeting. For a full transcript of the meeting, refer to the audio recording of the meeting available online at https://sfplanning.org/project/balboa-reservoir#cac-and-community-meetings

Documents received during this meeting are in a document titled balboareservoir_CAC_Public_Documents_Received_and_Emails-120919 available via the following link: https://sfplanning.org/project/balboa-reservoir#cac-and-community-meetings

Committee Members Present:

Michael Ahrens; Robert Muehlbauer; Amy O'Hair; Maurice Rivers; Mark Tang; Peter Tham; Jon Winston

Committee Members Absent: Brigitte Davila; Christine Godinez

City Staff/Consultants Present:

Office of Economic and Workforce Development: Theodore Conrad San Francisco Planning Department: Sue Exline, Seung Yen Hong, Vlad Vallejo

- 1. Call to Order and Roll Call
- 2. Opening of Meeting

Approval of September Minutes

Updates to Minutes:

 Michael Ahrens: On page 6 of the minutes, fix a name to read "Steve Martin Pinto" and other names as written in speaker cards

- Jennifer Heggie: There are no copies of the minutes for audience to review
- Motion: Continue approval of minutes to the next meeting
- Moved: Muehlbauer; Seconded: Ahrens
- Ayes: Ahrens; Meuhlbauer, O'Hair; Tang; Tham, Winston; Noes: [none]; Abstain: [none]

3. Annual Report

Jon Winston suggested reviewing the edits proposed by Michael Ahrens paragraph by paragraph.

NOTE: **Unchanged text** is in plain font.

Additions to text is in single-underline font.

Deletions to text is in strikethrough font.

The first proposed edits in the PROJECT'S RELATIONSHIP WITH CITY COLLEGE section:

"It is imperative that the Balboa Reservoir project not adversely impact San Francisco City College's mission to provide a quality education at an affordable price for a large number of the City's residents. CCSF has produced a transportation demand management plan (March, 2019) that, if implemented, intends to reduce the need for a large portion of its staff and student body to drive. It will, therefore, have a smaller shortfall in parking needs than the one thousand parking spots that will be replaced by housing. The developer team plans to accommodate the shortfall with public parking in the Reservoir. The amount of this public parking is undetermined at this time as the College finalizes decisions on their Master Plan and which version of their TDM they will settle on. The developers have promised that provided public parking will be scaled according to the need once these variables are resolved. As of this date, both CCSF and the City have informed the BRCAC that the problem caused by loss of needed parking on the reservoir has not been resolved. Hence, the Developer Team's Proposal does not abide yet by the Principles and Parameters which stress that the Developer must address the new development's transportation and parking impacts as well as alternative parking for CCSF students. The BRCAC intends to closely monitor any purported resolution of this matter."

A. CAC Discussion

- Jon Winston: The City College's parking study shows 242 spaces of unmet need, which the developer has said they will address as part of the project.
- Michael Ahrens: City College representative said a resolution has not been reached, and therefore it's unresolved.
- Amy O'Hair: It would be more appropriate to use "appropriate" parking, instead of "alternative" parking.
- Mark Tang: I do not agree with the TDM sentence. "yet" solution has not happened at this state.
- Robert Muehlbauer: This edit is redundant, but the community wants to emphasize that it is an item of concern from the beginning and has not been resolved yet.

B. Public Comment

See following pages

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Balboa Reservoir Community	y Advisory Committee Meeting Speaker Card
Agenda Item:	Meeting Date: December 9, 2019
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	s document says only "appropriate" parking,
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Balboa Reservoir Communit	ty Advisory Committee Meeting Speaker Card
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Agenda Item: and Prof. 12	26. Gly (Meeting Date: 12/9/19
Comment Summary*: 715 KL	exp Systement In,
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Balboa Reservoir Community	y Advisory Committee Meeting Speaker Card
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Your Name: Christopher Rederson	Organization:
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Balboa Reservoir Community Advisory Committee Meeting Speaker Card
Agenda Item: \$\frac{43}{3} ANNUAL MEEDING Meeting Date: \$\frac{12}{9} \langle 15\$ Comment Summary*: \$\frac{PROJECT}{16} \text{PROJECT} \text{PRINTONSHIP W \rangle CC87C} \\ \$WBSTANTION Office PROPOSED TO ANNUAL PROVINCE LOFIAND Organization: \$\frac{100}{400} \text{Province} \\ Your Name: \$\frac{PROVENUE LOFIAND Organization: \text{Homeowner}}{WP}\$
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Balboa Reservoir Community Advisory Committee Meeting Speaker Card
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Balboa Reservoir Community Advisory Committee Meeting Speaker Card
Agenda Item: MINUAL REPORT Meeting Date: 199 Comment Summary*: MCLUDE PARAGRAPH FOR WORE RESEARCH AND PROPER PROCESS FOR CCSF FACILITIES COMMITTEE REVIEW Your Name: Madeling Muelles Organization: CCSF FACILITY Your Address: 163 *Please submit this card to City staff for inclusion in the official meeting minutes.

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Agenda Item: Poor City Planing Meeting Date: 12/9/19	
Comment Summary*: The 17 acers should remain for the	
use of Cliuse, If you plan 1,400 units that would	lel
mean spr 3,000 rearly all of Treasur Telandhas or	
has 1,800 people as of Dec, 2019.	F.
Your Name: 1,800 people as of Dec, 2019 Hedda Threme Organization: Westwood Park	
Your Address: 1366 Plymouth Ave, 57	
*Please submit this card to City staff for inclusion in the official meeting minutes.	

C. Motion

- Motion #1: Insert the 1st and 3rd sentences of the proposed edit, replace "needed" parking with "appropriate" parking and insert the word "yet" at the end of the first sentence.
 - Moved: Ahrens; Seconded: O'Hair
 - o Ayes: Ahrens, Meuhlbauer, O'Hair, Tang, Tham, Winston; Noes: [none]; Abstain: [none]
- Motion #2: Keep the striked sentence, "The developer team plans to accommodate the shortfall with public parking in the Reservoir"
 - Moved: Winston; Seconded: O'Hair
 - Ayes: Ahrens, Meuhlbauer, O'Hair, Tang, Tham, Winston; Noes: [none]; Abstain: [none]

The second proposed edits in the URBAN DESIGN AND NEIGHBORHOOD CHARACTER section

In addition, the Developer Team's Proposal further deviates from the Principles and Parameters. Such Parameters provide that buildings should be separated from Westwood Park rear yards by setbacks or open spaces. [See Principles and Parameters pages 22-23, Urban Design Principle, Principle 2(c)]. The Developer Team's Proposal did not honor this Parameter.

Moreover, the Principles and Parameters provide that the buildings should integrate with respect to the local character, scale design of the neighborhood, including the designs of Westwood Park, Sunnyside and other nearby residences [Principles and Parameters page 22 of 30, Urban Design Principle, Principle 2(a)]. With a possible density exceeding 10 times that of such neighborhoods, and with the failure to abide by Parameter height limits, the Developer Team's Proposal does not abide by this Principle and Parameter.

D. CAC Discussion

- Amy O'Hair: Where is the ten times density reference from?
- Peter Tham: Can we make a direct reference to the source?
- Mark Tang: This edit makes it seem like all the parameters aren't being met.
- Jon Winston: The proposed project does have a setback against Westwood Park. The project would be denser but still respect the neighborhood character in harmony with the City College buildings.
- Amy O'Hair: The proposed setbacks do not violate the development parameters. The development parameters do not mention density.
- Michael Ahrens: Can we change the density reference to "a substantial increase of density?"
- Maurice Rivers: Need to abide by height limits. Should have buildings gradually step up toward Frida Kahlo.
- Jon Winston: The violation of height limits is already addressed in the draft Annual Report.

E. Public Comment

See following pages

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Balboa Keservoir Community Advi	isory Committee Meeting Speaker Card
Agenda Item:	Meeting Date: Recember 9, 7619
Comment Summary*: The reighborhood	character proposed and ments are
factually and worally wrong. The	- proposal does comply with the parameters.
ook at the drawings and see, Integra	i i i i i i i i i i i i i i i i i i i
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Balboa Reservoir Community Advi	isory Committee Meeting Speaker Card
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Balboa Reservoir Community Adv	isory Committee Meeting Speaker Card
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Your Address: (See Alen Can	d)

Balboa Reservoir Community Advisory	/ Committee M	eeting Speaker Card
Agenda Item: #3 ANNUAR PLEPONT Comment Summary*: Molosed CHANGE	Meeting Date: _	12/9/2019 DBE EXCUPSO
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Your Name: [PRANCIPE LOFURNO	Organization: .	Hernebrunea WAP
Your Address: *Please submit this card to City staff for inclusion	n in the official m	neeting minutes.

F. Motion

- Motion #1: Include Michael Ahrens' edits but does not include the reference to density
 - Moved: Ahrens; Seconded: Winston
 - Ayes: Ahrens; Noes: Meuhlbauer, O'Hair, Tang, Tham, Winston; Abstain: [none]

The third proposed edits: Adding "5. Comment on the City's Additional Housing Option" and "6. Comment on Reduced Density Alternatives"

5. Comment on the City's Additional Housing Option

Representatives of the City have presented at the BRCAC meetings information on another proposal urged by the City, commonly called the "Additional Housing Option". The Additional Housing Option propose a total of 1550 residential units with a maximum permitted height of 88 feet. Obviously, this proposal would exceed the height limit of the Principles and Parameters even more than the Developer Team's Proposal. It would exceed the height limit contained in the Principles and Parameters by 23 feet.

6. Comment on Reduced Density Alternatives

After parties in interest suggested at CAC meetings that a reduced density alternative be analyzed, such an alternative is being analyzed in the CEQA process ("Reduced Density Alternative"). The Reduced Density Alternative being analyzed consists of 800 units. In fact, another developer proposed in the Request for Proposal process to develop a total of 680 units, of which 50.2% were proposed to be affordable and work force units. This proposal, made by Related California, found that such a proposal was financially feasible. Either the Reduced Density Proposal or the Related California Proposal would clearly comply with all the Principles and Parameters.

G. CAC Discussion

- Robert Meuhlbauer: Disagree with the edits. The Annual Report does not address CEQA.
- Amy O'Hair: Understand that the Annual Report does not address CEQA, but this is our
 opportunity, as a body, to send public comments regarding the number of units to the Board of
 Supervisors.
- Jon Winston: Suggest committing to 1,100 units in the Annual Report.
- Michael Ahrens: These edits do not reference to the Draft EIR. This isn't about the DEIR and other proposals.
- Robert Meuhlbauer: We have only reviewed the 1100 unit proposal.
- Mark Tang: Let's not discuss CEQA. Let's keep our comments focused.

H. Public Comment

See following pages

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I. Motion

- Motion #1: Add the proposed edits to Sections 5 and 6 of the Annual Report
 - o Moved: Ahrens; Seconded: O'Hair
 - Ayes: Ahrens; Noes: Meuhlbauer, O'Hair, Tang, Winston; Abstain: Tham

The fourth proposed edits: Replacing two bullets in the 8. BRCAC Activities Moving Forward section

- The Committee will continue to serve as a forum for community feedback.
- The committee will continue to monitor the discussions between CCSF and the Developer relating to their collaboration, especially the requirement in the Parameters that CCSF and the Developer "address parking needs by identifying alternative parking and transportation solutions that do not compromise student's ability to access their education." [Parameters letter of September 9, 2016].
- The BRCAC will submit a further report or reports in advance of consideration of these matters by the Board of Supervisors, the Planning Commission, the SFPUC, and possibly other City Agencies.
- Continuing updates on CCSF and Reservoir developer team collaboration.
- Once the environmental review is satisfactorily complete the project will return to the Board of Supervisors, then the Planning Commission, the SFPUC Commission, and possibly City agencies, for final approvals. The approvals package is likely to include a disposition agreement, a development agreement, design and development controls, and related revisions to the planning code.

J. CAC Discussion

- Amy O'Hair: Change "alternative" parking to "appropriate" parking.
- Robert Meuhlbauer: Change to read "The BRCAC may submit..."

K. Public Comment

See following pages

L. Motion

- Motion #1: Accept the proposed edits with recommended changes by O'Hair and Meuhlbauer.
 - Moved: Ahrens; Seconded: Winston
 - Ayes: Ahrens; Meuhlbauer, O'Hair, Tang, Tham, Winston; Noes: [none]; Abstain: [none]
- Motion #2: Ted Conrad suggests clarification change in description of affordable housing section:

The Developer Team's Proposal includes 1100 units of housing of all types. As per the CAC *Principles and Parameters*, 50% 33% percent of the housing will be affordable to low and moderate-income households (18% for households with an income under 55% of AMI) and an additional 18% will be made available for middle-income households making up to 120% of AMI. By cross-subsidizing the affordable housing with the market-rate housing the project will need a minimum of public funding. The Developer Team proposal is in compliance with the housing parameters.

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- o Moved: Winston; Seconded: O'Hair,
- O Ayes: Meuhlbauer, O'Hair, Tang, Tham, Winston; Noes: Ahrens; Abstain: [none]

M. Public Comment See following pages

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Balboa Reservoir Community Advisory Committee Meeting Speaker Card
Agenda Item: NE: DENSITY Meeting Date: B9 19 Comment Summary*: A NEW NERORT WOLLATES A SEVERE
PROBLEM IN S.F. INVOLVING BOTH DRINKING
AND GREY WATER S.F. IS ALREAPY TOO DENSE.
Your Name: Audolino Muelles Organization: 6CSE KACULTY
Your Address: 163 Maples
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Balboa Reservoir Community Advisory Committee Meeting Speaker Card
Agenda Item: 3 Meeting Date: 12/9/19
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The agreement parameters. Therewas a agreement
Your Name: Service System Organization: SNA
Your Address:
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Balboa Reservoir Community Advisory Committee Meeting Speaker Card
Agenda Item: 3 Meeting Date: 12/9/19 Comment Summary*: Oppoly including and allowed allowed and allowed and allowed and allowed allowed allowed allowed and allowed al

*Please submit this card to City staff for inclusion in the official meeting minutes.

Agenda Item: _______ Meeting Date: December 9, 7019 Comment Summary*: The pavagraphs about density should in the included. More density is interesting, but Andreway says they want do the It's wrong that the Related proposal Complies with the parameters because it does not maximize howing. Iso afordable units it more than 340, in accordance with howing parameters 16 Your Name: Theodore Randolph Organization: and 3a john are we over I Higating the RFP? That was 2 years ago. Your Address: *Please submit this card to City staff for inclusion in the official meeting minutes.

Balboa Reservoir Community Advisory Committee Meeting Speaker Card

Balboa Reservoir Community Advisory Committee Meeting Speaker Card
Agenda Item: #3 Annual Report Meeting Date: 12/9/2019 Comment Summary*: CHANCES TO ANNUAL REPORT
(PARAGRAPA 526) SHOWD BE INCLUDED AS
They were present of Break marions
Your Name: Francisco Lorenzo Organization: Amerowales
Your Address:
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Agenda Item: ______ Commeu Meeting Date: _____ Comment Summary*: *Please submit this card to City staff for inclusion in the Balboa Reservoir Community Advisory Committee Meeting Speaker Card Agenda Item: _ Meeting Date: <u>Veco</u> _____Organization: people Your Name: In the Zott Century we tried to replace people with machines and it was a disaster *Please submit this card to City staff for inclusion in the official meeting minutes. **Balboa Reservoir Community Advisory Committee Meeting Speaker Card** Meeting Date: ___ How LONG HAS BROAC Comment Summary*: - BYCAMS ADOPTED THIS MEANS MANDATORY JANUAR REPORT Your Name: Your Address: *Please submit this card to City staff for inclusion in the official meeting minutes.

Balboa Reservoir Community Advisory Committee Meeting Speaker Card

Balboa Reservoir Community Advisory	Committee Meeting Speaker Card
Agenda Item:	Meeting Date: December 97019
Comment Summary*: I disagree with	Mr. Ahrens's proposed
amandments, and the only subs	tantive short coming in the
developer's proposal is that they Your Name: Theodore Randolph	need to support non-single occupancy
Your Name: Theodore Randolph	Organization:
Your Address:	
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4. Balboa Reservoir Timeline Winter/Spring 2020 (Presented by Seung Yen Hong, SF Planning)

PROJECT STATUS AND TIMELINE

 The draft EIR was released in July 2019. Currently the environmental planning team is working on responses to every comment, which is planned to be released in Spring 2020, before the EIR certification hearing in May 2020. We plan to have project approval hearings in Spring and Summer 2020.

ENTITLEMENT OVERVIEW

- Requires EIR Certification
- Anticipated Project Entitlements
- Purchase and Sale Agreement between SFPUC and Developer
- Developer will enter into a Development Agreement with the City
- Special Use District and Design Standards and Guidelines will control uses and design

ASSOCIATED PROJECT DOCUMENTS & REGULATIONS

- Development Agreement (DA)
 - Negotiated between project sponsor & City
 - Describes project sponsor and City commitments (e.g. housing affordability requirements, open space obligations, transportation demand management, childcare, and other community benefits, etc.)
- Special Use District (SUD)
 - New Planning Code section
 - o Describes overarching land use and design controls as well as approval processes
 - Explicitly refers to DSG for detailed controls
- Design Standards and Guidelines (DSG)
 - Standards and guidelines related to physical design and land use
 - Supplements SUD
- Infrastructure Master Plan (IMP)
 - Describes large scale site infrastructure (e.g. water, sewer, electricity, streets, sidewalks, AWSS, etc.)
 - Drafted to ensure all infrastructure is coordinated and consistent with the overall design in the DSG

WHAT'S IN THE DSG?

- Project Vision and Goals
 - How can the project support the community's collective values and aspirations while maximizing housing production and achieving a goal of 50% affordable housing?
- Land Use
 - How much housing, community space or childcare? How will the ground floors of buildings be activated and enliven the streets?
- Streets
 - O How wide will the sidewalks be, how will intersections be designed, where will bike facilities be located, where will pick up and drop off zones be located?

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- Parks
 - Where are the main paths of travel and connections between places? How much green versus paving? What types of activities will be included?
- Buildings
 - o How tall will buildings be?
- Sustainability
 - How to encourage sustainable modes of transportation? How to conserve water usage?

DSG EXAMPLES

• Pier 70, Mission Rock, Treasure Island, Transbay District, Shipyards, Candlestick

NEXT STEPS

- Proposed 2020 CAC meeting topics:
 - o February: Public Benefits
 - o March: In depth review of Design Standards and Guidelines Document
 - April: EIR and CEQA update, Conclusion of Entitlement Phase, Discussion of Implementation Phase
 - Other suggested topics for discussion?
- Public hearings:
 - Planning Commission on EIR certification and project approval: May 2020
 - o SFPUC Commission: TBD
 - o MTA Board: TBD
 - Board of Supervisors ultimate approval of Developer Agreement and attached documents: Summer 2020

A. CAC Comment

- Michael Ahrens: DA is important. Does it go to the Planning Commission? Which public hearing happens first among the Planning Commission, the SFPUC, the SFMTA, and the BOS?
- Seung Yen Hong, SF Planning: The Planning Commission needs to certify the project EIR prior to any other project related approvals. The SFPUC and the SFMTA approvals can happen anytime between the Planning Commission and the Board of Supervisors hearings.
- Jon Winston: The BRCAC bylaw states that the CAC will automatically terminate on May 15, 2020, unless the Board of Supervisors extends the CAC's term by ordinance. Don't let the CAC sunset. We should continue it.
- Robert Muehlbauer: Don't let the committee disband. We need Balboa Park planning and transportation discussions to continue in the neighborhood, not at City Hall.
- Michael Ahrens: Can we pass a resolution outlining how we expand and continue the CAC?
- Mark Tang: Can the CAC review the draft DSG before the CAC meeting in March 2020?
- Seung Yen Hong, SF Planning: Yes, the public review draft DSG will be available at least 2 weeks prior to the CAC meeting.
- CAC: The continuation of the CAC will be agendized for the next week for a formal action.

B. Public Comment

See following pages

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Agenda Item: Meeting Date: Declarbler 9, 2019 Comment Summary*: I'm concerned with this format of public meeting that it is not representative of the community; and I think I heard that Seattle is looking into alternative forms of public Your Name: Theodore Pandolph Organization: Before extending the committee, we should find it we can have a Your Address: better structure of public outreach. *Please submit this card to City staff for inclusion in the official meeting minutes.

5. General Public Comment

See following pages

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Balboa Reservoir Community Advisory Committee Meeting Speaker Card
Agenda Item: Public Comment Meeting Date: 12/9/19
Comment Summary*: THE WESTERN HALF OF S.F. 16 IN GRAVE
DANGER DUE TO LACK OF WATER AVAILABLE FOR
Your Name: Medeline Guelles Organization: BCSE FACULTY
Your Address: 103 NAPUES *Please submit this card to City staff for inclusion in the official meeting minutes.

Balboa Reservoir Community Advisory Committee Meeting Speaker Cara
Agenda Item: <u>General Commut Meeting Date:</u> 12/9/19
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Your Address:

6. Adjournment

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