**MEMO** 

1650 Mission St. Suite 400 San Francisco, CA 94103-2479

Reception:

415.558.6378

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415.558.6409

**Planning** Information: 415.558.6377

Daniel Frattin, Reuben, Junius & Rose, LLP

FROM:

DATE:

Rich Sucre, Planning Department

RE:

TO:

PPA Case No. 2017-000094PPA

856 Capp Street

March 31, 2017

Please find the attached Preliminary Project Assessment (PPA) for the address listed above. You may contact the staff contact, Linda Ajello Hoagland, at (415) 575-6823 or linda.ajellohoagland@sfgov.org, to answer any questions you may have, or to schedule a follow-up meeting.

Richard Sucré, Senior Planner

# **Preliminary Project Assessment**

1650 Mission St. Suite 400 San Francisco, CA 94103-2479

Reception:

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Date: March 31, 2017
Case No.: 2017-00094PPA
Project Address: 856 Capp Street

*Block/Lot:* 3642/042

Zoning: RTO-M (Residential Transit Oriented - Mission) Zoning District

Mission Alcoholic Beverage Special Use Sub-District

Fringe Financial Service Restricted Use

40-X Height and Bulk District

Area Plan: Mission Area Plan

Project Sponsor: Daniel Frattin, Reuben, Junius & Rose, LLP

415-567-9000

Staff Contact: Linda Ajello Hoagland – 415-575-6823

linda.ajellohoagland@sfgov.org

## **DISCLAIMERS:**

This Preliminary Project Assessment (PPA) letter provides feedback to the project sponsor from the Planning Department regarding the proposed project described in the PPA application submitted on December 30, 2016, as summarized below. This PPA letter identifies Planning Department review requirements for the proposed project, including those related to environmental review, approvals, neighborhood notification and public outreach, the Planning Code, project design, and other general issues of concern for the project. Please be advised that the PPA application does not constitute an application for development with the Planning Department. The PPA letter also does not represent a complete review of the proposed project, does not grant a project approval of any kind, and does not in any way supersede any required Planning Department approvals listed below.

The Planning Department may provide additional comments regarding the proposed project once the required applications listed below are submitted. While some approvals are granted by the Planning Department, some are at the discretion of other bodies, such as the Planning Commission or Historic Preservation Commission. Additionally, it is likely that the project will require approvals from other City agencies such as the Department of Building Inspection, Public Works, the Municipal Transportation Agency, Department of Public Health, San Francisco Public Utilities Commission, and others. The information included herein is based on the PPA application and plans, the Planning Code, General Plan, Planning Department policies, and local/state/federal regulations as of the date of this document, all of which are subject to change.

#### PROJECT DESCRIPTION:

The project site is located on the west side of Capp Street between 23<sup>rd</sup> and 24<sup>th</sup> Streets. The project site is occupied by a historically designated religious institution and a detached accessory building. The project sponsor proposes to convert the religious institution into seven residential units, including the demolition

of a 1,312 square foot rear addition, rehabilitation of the historic church façade, and the relocation and preservation of historic detached rear yard accessory structure. The project would include the construction of a four-story, 40-foot tall, addition that will be set back 15 feet from the front façade of the existing building. The project would include 1,850 square feet of institutional space, three 1-bedroom and four 2-bedroom units, and 4,246 square feet of usable open space. Zero vehicular parking spaces and seven Class 1 bicycle parking spaces are proposed and the existing curb-cut is proposed to remain. Construction of the project would include excavation to a depth of approximately two feet below ground surface and the removal of approximately 263 cubic yards of soil.

## **BACKGROUND:**

The project site is within the Eastern Neighborhoods Area Plans. The Eastern Neighborhoods Area Plans cover the Mission (location of project site), East South of Market (SoMa), Showplace Square/Potrero Hill, and Central Waterfront neighborhoods. On August 7, 2008, the Planning Commission certified the Eastern Neighborhoods Programmatic Final Environmental Impact Report (Eastern Neighborhoods PEIR) by Motion 17659 and adopted the Preferred Project for final recommendation to the Board of Supervisors. The Eastern Neighborhoods Area Plans and its associated rezoning became effective December 19, 2008.

## PRELIMINARY PROJECT COMMENTS:

The following comments address general issues that may affect the proposed project.

- 1. Mission Area Plan. (Eastern Neighborhoods). The subject property falls within the area covered by the Mission Area Plan in the General Plan. As proposed, the project is generally consistent with the overarching objectives of the Plan, though the project and design comments below discuss any items where more information is needed to assess conformity with either specific policies or Code standards or where the project requires minor modification to achieve consistency. The project sponsor is encouraged to read the full plan, which can be viewed at: <a href="http://generalplan.sfplanning.org/Mission.htm">http://generalplan.sfplanning.org/Mission.htm</a>
- 2. Mission Action Plan 2020. The subject property falls within the area of the ongoing Mission Action Plan 2020 process generally bounded by Division/13th/Duboce, Guerrero, Potrero/101 and Cesar Chavez Streets. The Action Plan was released on January 2017 and will be endorsed by the Commission in March 2017. The draft Action Plan may propose changes to certain allowed land uses in certain districts, as well as to building heights and densities those changes would be drafted after the Plan is endorsed and come into effect in the Summer of 2017 at the earliest.

For more information please visit: http://sf-planning.org/mission-action-plan-2020

3. Mission Interim Controls. The subject property falls within the area of the Mission 2016 Interim Controls adopted on January 14, 2016 to govern certain permit applications during the development of the Mission Action Plan (MAP) 2020. The area governed by the interim controls is generally

San Francisco Planning Department. Eastern Neighborhoods Rezoning and Area Plans Final Environmental Impact Report (FEIR), Planning Department Case No. 2004.0160E, certified August 7, 2008. Available online at: <a href="http://www.sf-planning.org/index.aspx?page=1893">http://www.sf-planning.org/index.aspx?page=1893</a>, accessed August 17, 2012.

<sup>&</sup>lt;sup>2</sup> San Francisco Planning Department. San Francisco Planning Commission Motion 17659, August 7, 2008. Available online at: http://www.sf-planning.org/Modules/ShowDocument.aspx?documentid=1268, accessed August 17, 2012.

defined by the following boundaries: Division/13th/Duboce Street, Mission Street, Potrero Avenue and Cesar Chavez Street. The interim controls require a Conditional Use or Large Project Authorization for certain projects including when there is removal of PDR space. Recently, the Planning Commission expanded and refined these interim controls per Planning Commission Resolution No. 19865.

4. Option for In-Kind Provision of Community Improvements and Fee Credits. Project sponsors may propose to directly provide community improvements to the City. In such a case, the City may enter into an In-Kind Improvements Agreement with the sponsor and issue a fee waiver for the Eastern Neighborhoods Impact Fee from the Planning Commission, for an equivalent amount to the value of the improvements. This process is further explained in Section 423.3(d) of the Planning Code.

More information on in-kind agreements can be found in the Application Packet for In-Kind Agreement on the Planning Department website.

**5. Site Design, Open Space and Massing.** The Planning Department generally supports the intent of the project as it would provide needed housing and space for institutional uses; however, as proposed, the massing of the residential addition overwhelms the historic church structure. Please see the Preliminary Design Comments Section below.

#### **ENVIRONMENTAL REVIEW:**

#### Community Plan Evaluation

Section 15183 of the California Environmental Quality Act (CEQA) Guidelines states that projects that are consistent with the development density established by a community plan for which an environmental impact report (EIR) was certified do not require additional environmental review, except as necessary to determine the presence of project-specific significant effects not identified in the programmatic plan area EIR.

As discussed above, the proposed project is located within the Eastern Neighborhoods Area Plan, which was evaluated in the *Eastern Neighborhoods PEIR*. If the proposed project is consistent with the development density identified in the area plan, it would be eligible for a community plan evaluation (CPE). Please note that a CPE is a type of exemption from environmental review, and cannot be modified to reflect changes to a project after approval. Proposed increases beyond the CPE project description in project size or intensity after project approval will require reconsideration of environmental impacts and issuance of a new CEQA determination.

Within the CPE process, there can be three different outcomes as follows:

1. CPE Only. All potentially significant project-specific and cumulatively considerable environmental impacts are fully consistent with significant impacts identified in the Eastern Neighborhoods PEIR, and there would be no new significant impacts peculiar to the proposed project or site. In these situations, all pertinent mitigation measures and CEQA findings from the Eastern Neighborhoods PEIR are applied to the proposed project, and a CPE Initial Study and

certificate is prepared. With this outcome, the applicable fees are: (a) the CPE determination fee (currently \$14,427) and (b) the CPE certificate fee (currently \$8,005).

- 2. Mitigated Negative Declaration. If new site- or project-specific significant impacts are identified for the proposed project that were not identified in the *Eastern Neighborhoods PEIR*, and if these new significant impacts can be mitigated to a less-than-significant level, then a focused mitigated negative declaration is prepared to address these impacts, and a supporting CPE Initial Study is prepared to address all other impacts that were encompassed by the *Eastern Neighborhoods PEIR*, with all pertinent mitigation measures and CEQA findings from the *Eastern Neighborhoods PEIR* also applied to the proposed project. With this outcome, the applicable fees are: (a) the CPE determination fee (currently \$14,427) and (b) the standard environmental evaluation fee (which is based on construction value).
- **3. Focused EIR**. If any new site- or project-specific significant impacts cannot be mitigated to a less-than-significant level, then a focused EIR is prepared to address these impacts, and a supporting CPE Initial Study is prepared to address all other impacts that were encompassed by the *Eastern Neighborhoods PEIR*, with all pertinent mitigation measures and CEQA findings from the *Eastern Neighborhoods PEIR* also applied to the proposed project. With this outcome, the applicable fees are: (a) the CPE determination fee (currently \$14,427); (b) the standard environmental evaluation fee (which is based on construction value); and (c) one-half of the standard EIR fee (which is also based on construction value). An EIR must be prepared by an environmental consultant from the Planning Department's environmental consultant pool.

## http://sf-planning.org/environmental-consultant-pool

The Planning Department will provide more detail to the project sponsor regarding the EIR process should this level of environmental review be required.

Formal environmental review begins with Planning Department review of the **Environmental Evaluation Application (EEA)** filed by the project sponsor. The EEA can be submitted at the same time as the PPA application or subsequent to issuance of the PPA letter.

The environmental review may be done in conjunction with the required approvals listed below, but must be completed before any project approval may be granted. Note that until an entitlement application is submitted to the Current Planning Division, only the proposed Project Description will be reviewed by the assigned Environmental Coordinator. EEAs are available in the Planning Department lobby at 1650 Mission Street, Suite 400, at the Planning Information Center at 1660 Mission Street, and online at <a href="https://www.sfplanning.org">www.sfplanning.org</a> under the "Publications" tab. See "Environmental Applications" on page 2 of the current Fee Schedule for a calculation of environmental application fees.<sup>3</sup>

A detailed and accurate description of the proposed project is essential for adequate environmental review. Please update the EEA project description as necessary to reflect feedback provided in this PPA

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<sup>&</sup>lt;sup>3</sup> San Francisco Planning Department. *Schedule for Application Fees*. Available online at: <a href="http://www.sf-planning.org/Modules/ShowDocument.aspx?documentid=513.">http://www.sf-planning.org/Modules/ShowDocument.aspx?documentid=513.</a>

letter, and include any additional documents requested herein. If you have already filed your EEA, you may provide the requested information and documents as supplements to your application.

Below is a list of topic areas addressed through the environmental review process. Some of these would require additional study based on the preliminary review of the project as it is proposed in the PPA application.

- 1. Historic Resources. The project site contains one or more buildings previously determined to be individually eligible for national, state, or local listing as a historic resource. The property was surveyed as part of the South Mission Historic Resources Survey. Therefore, the proposed alteration is subject to review by the Department's Historic Preservation staff. To assist in this review, the project sponsor must hire a qualified professional to prepare a Historic Resource Evaluation (HRE) report. The project proposes alterations to an historic resource and the HRE scope will require a Secretary of the Interior's Standards for the Treatment of Historic Properties analysis of the project. The professional must be selected from the Planning Department's Historic Resource Consultant Pool. Please contact Tina Tam, Senior Preservation Planner, via email (tina.tam@sfgov.org) for a list of three consultants from which to choose. The selected consultant must scope the HRE in consultation with Department Historic Preservation staff. Please contact the HRE scoping team at HRE@sfgov.org to arrange the HRE scoping. Following an approved scope, the historic resource consultant should submit the draft HRE report for review to Environmental Planning after the project sponsor has filed the EE Application and updated it as necessary to reflect feedback received in the PPA letter. The HRE should be submitted directly to the Department and copied to the project sponsor. Project sponsors should not receive and/or review advance drafts of consultant reports per the Environmental Review Guidelines. Historic Preservation staff will not begin reviewing your project until a complete draft HRE is received.
- 2. Archeological Resources. The project site lies within the Archeological Mitigation Zone J-2 of the Eastern Neighborhoods PEIR. Therefore, the proposed project will require Preliminary Archeological Review (PAR) by a Planning Department archeologist. To aid this review the Department archeologist may request a Preliminary Archeological Sensitivity Assessment (PASS) by a Department Qualified Archeological Consultant, subject to the review and approval by the Department archeologist. The Department archeologist will provide three names from the Qualified Archeological Consultant list if the PASS is required. The PAR will assess the archeological sensitivity of the project site based on in-house source material and will consider the potential for archeological impacts resulting from proposed soils disturbance. Please provide detailed information, including sections, proposed soils-disturbing activities, such as grading, excavation, installation of foundations, soils improvement, and site remediation in the EEA, and submit any available geotechnical/soils or phase II hazardous materials reports prepared for the project to assist in this review. If the Department archeologist determines that the project has a potential to adversely affect archeological resources, the PAR will identify additional measures needed to address the potential effect. These measures may include preparation of an archeological research design and treatment plan, implementation of project mitigation measures (such as archeological testing, monitoring, or accidental discovery), or other appropriate measures.

- 3. **Transportation.** Based on the PPA submittal, a transportation impact study is not anticipated, and an official determination will be made subsequent to submittal of the EEA. To assist in that determination:
  - Include dimensions of existing and proposed sidewalk on plans.
  - Include dimensions of existing and proposed curb cuts on plans.
- 4. **Noise.** Eastern Neighborhoods PEIR Noise Mitigation Measure F-1: Construction Noise addresses requirements related to the use of pile-driving. This mitigation measure prohibits the use of impact pile drivers wherever feasible and requires that contractors use pile driving equipment with state-of-the-art noise shielding and muffling devices. To reduce noise and vibration impacts, sonic or vibratory sheetpile drivers, rather than impact drivers, shall be used wherever sheetpiles are needed. Project sponsors shall also require that contractors schedule pile-driving activity for times of the day that would minimize disturbance to neighbors. The project sponsor has indicated that the project would not involve pile driving. Therefore, Noise Mitigation Measure F-1 would not apply to the proposed project.

Eastern Neighborhoods PEIR Noise Mitigation Measure F-2: Construction Noise requires that the project sponsor develop a set of site-specific noise attenuation measures under the supervision of a qualified acoustical consultant when the environmental review of a development project determines that construction noise controls are necessary due to the nature of planned construction practices and sensitivity of proximate uses. This mitigation measure requires that a plan for such measures be submitted to the Department of Building Inspection prior to commencing construction to ensure that maximum feasible noise attenuation will be achieved. Since the project site is surrounded by residential buildings and the project would require heavy construction equipment, Noise Mitigation Measure F-2 would apply.

5. **Air Quality.** The proposed project, which would construct seven dwelling units and retain approximately 1,500 square feet of institutional use, is below the Bay Area Air Quality Management District's (BAAQMD) construction and operational screening levels for criteria air pollutants. Therefore, an analysis of the project's criteria air pollutant emissions is not likely to be required. Project-related demolition, excavation, grading, and other construction activities may cause wind-blown dust that could contribute particulate matter into the local atmosphere. To reduce construction dust impacts, the proposed project will be required to adhere to the dust control requirements set forth in the Construction Dust Ordinance contained in San Francisco Health Code Article 22B and San Francisco Building Code Section 106.A.3.2.6.

The project site is not located within an Air Pollutant Exposure Zone, as mapped and defined by Health Code Article 38. The Air Pollutant Exposure Zone identifies areas with poor air quality based on an inventory and modeling assessment of air pollution, exposures, and health vulnerability from mobile, stationary, and area source emissions within San Francisco. Given that the project site is not within an Air Pollutant Exposure Zone, additional measures or analysis related to local health risks are not likely to be required. However, if the project would include new sources of toxic air contaminants including, but not limited to, emissions from diesel generators or boilers, or any other

<sup>&</sup>lt;sup>4</sup> BAAQMD, CEQA Air Quality Guidelines, May 2011, Chapter 3.

stationary sources, the project would result in toxic air contaminants that may affect both on-site and off-site sensitive receptors. Detailed information related to any proposed stationary sources must be provided with the EEA.

- 6. **Greenhouse Gases.** The City and County of San Francisco's Strategies to Address Greenhouse Gas Emissions presents a comprehensive assessment of policies, programs, and ordinances that represents San Francisco's Qualified Greenhouse Gas (GHG) Reduction Strategy. Projects that are consistent with San Francisco's Qualified GHG Reduction Strategy would result in less-than-significant impacts from GHG emissions. In order to facilitate a determination of compliance with San Francisco's Qualified GHG Reduction Strategy, the Planning Department has prepared a Greenhouse Gas Analysis Compliance Checklist.<sup>5</sup> The project sponsor is required to submit the completed table regarding project compliance with the identified regulations and provide project-level details in the discussion column. This information will be reviewed by the environmental planner during the environmental review process to determine if the project would comply with San Francisco's Greenhouse Gas Reduction Strategy. Projects that do not comply with an ordinance or regulation may be determined to be inconsistent with the Greenhouse Gas Reduction Strategy.
- 7. **Wind.** Based upon experience of the Planning Department in reviewing wind analyses and expert opinion on other projects, it is generally (but not always) the case that projects under 80 feet in height do not have the potential to generate significant wind impacts. Since the proposed project would entail the construction of a 40-foot-tall building, it is unlikely that the proposed project would alter wind in a manner that substantially affects public areas.
- 8. **Shadow.** The proposed project would not result in construction of a building greater than 40 feet in height. Additionally, a preliminary shadow fan analysis prepared by Planning Department staff indicates that the proposed project would not cast shadows on Recreation and Park property subject to Section 295 or other non-Recreation and Park open spaces. Therefore, a detailed shadow study is not likely to be required.
- 9. Geology. The project site is not located within a Seismic Hazard Zone. However, a geotechnical study prepared by a qualified consultant may be requested as it will help inform the Planning Department archeologist of the project site's subsurface geological conditions. The study should provide recommendations for any geotechnical concerns identified in the study. In general, compliance with the building codes would avoid the potential for significant impacts related to structural damage, ground subsidence, liquefaction, landslides, and surface settlement. To assist Planning Department staff in determining whether the project would result in environmental impacts related to geological hazards, it is recommended that you provide a copy of the geotechnical information with boring logs for the proposed project.
- 10. **Hazardous Materials.** The proposed project would introduce residential uses to the project site and project construction would involve excavation of over 50 cubic yards. The project site is not located on the Maher map and is not suspected of containing subsurface soil or groundwater contamination. However, please submit a Phase I environmental site assessment that documents prior land uses on

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<sup>&</sup>lt;sup>5</sup> Refer to <a href="http://sf-planning.org/index.aspx?page=1886">http://sf-planning.org/index.aspx?page=1886</a> for latest "Greenhouse Gas Compliance Checklist for Private Development Projects."

the project site. The Phase I would determine the potential for site contamination and level of exposure risk associated with the project. In the event that potential subsurface contamination is suspected at the project site, the project would be subject to Article 22A of the Health Code, also known as the Maher Ordinance. The Maher Ordinance, which is administered and overseen by the Department of Public Health (DPH), would require additional coordination with DPH to potentially perform soil and/or groundwater sampling and analysis, as well as remediation of any site contamination, if required. These steps would be required to be completed prior to the issuance of any building permit.

Eastern Neighborhoods EIR Hazardous Materials Mitigation Measure L-1: Hazardous Building Materials would be applicable to the proposed project. The mitigation measure requires that the project sponsor ensure that any equipment containing polychlorinated biphenyls (PCBs) or di(2-ethylhexyl) phthalate (DEPH), such as fluorescent light ballasts, and any fluorescent light tubes containing mercury be removed and properly disposed of in accordance with applicable federal, state, and local laws. In addition, any other hazardous materials identified, either before or during work, must be abated according to applicable federal, state, and local laws.

Because the existing building on the project site was constructed prior to 1980, asbestos-containing materials, such as floor and wall coverings, may be found in the building. The Bay Area Air Quality Management District (BAAQMD) is responsible for regulating airborne pollutants including asbestos. Please contact BAAQMD for the requirements related to demolition of buildings with asbestos-containing materials. In addition, because of its age (constructed prior to 1978), lead paint may be found in the existing building. Please contact the San Francisco Department of Building Inspection (DBI) for requirements related to the demolition of buildings that may contain lead paint.

11. Disclosure Report for Developers of Major Projects. The San Francisco Ethics Commission S.F. Camp. & Govt. Conduct Code § 3.520 et seq. requires developers to provide the public with information about donations that developers make to nonprofit organizations that may communicate with the City and County regarding major development projects. This report must be completed and filed by the developer of any "major project." A major project is a real estate development project located in the City and County of San Francisco with estimated construction costs exceeding \$1,000,000 where either: (1) The Planning Commission or any other local lead agency certifies an EIR for the project; or (2) The project relies on a program EIR and the Planning Department, Planning Commission, or any other local lead agency adopts any final environmental determination under CEQA. A final environmental determination includes: the issuance of a Community Plan Evaluation (CPE); certification of a CPE/EIR; adoption of a CPE/Final Mitigated Negative Declaration; or a project approval by the Planning Commission that adopts CEQA Findings. (In instances where more than one of the preceding determinations occur, the filing requirement shall be triggered by the earliest such determination.) A major project does not include a residential development project with four or fewer dwelling units. The first (or initial) report must be filed within 30 days of the date the Planning Commission (or any other local lead agency) certifies the EIR for that project or, for a major project relying on a program EIR, within 30 days of the date that the Planning Department, Planning Commission, or any other local lead agency adopts a final environmental determination under CEQA. Please submit a Disclosure Report for Developers of Major City Projects to the San Francisco Ethics Commission. This form can be found at the Planning Department or online at http://www.sfethics.org.

# PRELIMINARY PLANNING CODE AND PROCEDURAL COMMENTS:

The following comments address preliminary Planning Code issues that may substantially affect the design and massing of the proposed project:

- 1. Conditional Use Authorization-Mission Interim Zoning Controls. The project site falls within the boundaries of the Mission Interim Controls which requires a new Conditional Use or Large Project Authorization for projects that result in: A) the loss of rent-controlled units; B) Medium Projects that are between 25,000 75,000 gsf of non-residential use or has between 25-75 residential units; or C) Large Projects that result in more than 75,000 gsf of non-residential use or result in more than 75 dwelling units. Based on the proposed project, it does not trigger a Conditional Use or Large Project Authorization, since the project only includes seven dwelling units.
- 2. Rear Yard Variance. Section 136 allows other structures commonly used in gardening activities, such as greenhouses and sheds for storage of garden tools, if no more than eight feet in height above grade and covering no more than 100 square feet of land to be located in the required rear yard. As proposed, the relocated existing structure exceeds the dimensional requirements to qualify as an exempt structure; therefore a variance would be required. Furthermore, based on the average rear setback of the two adjacent properties, as per Planning Code Section 134, it appears that the proposed residential structure may also require a variance from the Zoning Administrator. Please revise the project plans and show the reduced setback based on the two adjacent properties versus one.
- 3. **Open Space**. Section 135.3 requires this project to provide 100 square feet of private usable open space or 133 square feet of common open space per unit. The proposal includes 7 residential units and 1,498 square feet of non-residential space. Therefore, between 700 and 931 square feet of open space would be required. As proposed, the project exceeds the minimum open space requirement.
  - As proposed, the project includes a roof deck to be used as common open space for that is accessed via stairs. Please contact the Department of Building Inspection (DBI) to verify that this will not be subject to the Americans with Disabilities Act (ADA) requirements for accessibility.
- 4. **Shadow Analysis (Section 295)**. Section 295 requires that a shadow analysis must be performed to determine whether the project has the potential to cast shadow on properties under the jurisdiction of the San Francisco Recreation and Park Commission. This requirement does not apply to structures that do not exceed 40 feet in height; therefore it is not applicable to your project.
- 5. **Transportation Demand Management (TDM) Program.** The TDM Program was adopted by the Board of Supervisors in February 2017, and it took effect on March 19, 2017. The proposed project includes 7 residential units and 1,498 square feet of non-residential uses, and thus would not be subject to the TDM Program, as currently proposed.
- 6. **Parking and Curb Cuts**. Since the project does not propose any on-site vehicular parking, the Department would require that the existing driveway curb cut be removed as part of this project to create additional on-street parking. The Department supports the current proposal involving no off-street parking.

- 7. **Bicycle Parking (Class I).** Planning Code Section 155.5 requires this project to provide at least 7 Class I bicycle parking spaces for the residential use. The number of Class I spaces for the non-residential use will depend on the type of Institutional Use that will occupy the space as per Section 155.2 of the Planning Code. The proposed project contains 7 Class I bicycle parking.
- 8. **Bicycle Parking (Class II).** Planning Code Section 155 requires the project to provide at least 1 Class II bicycle parking space for the residential use and a minimum of 1 to 2 Class II spaces for the non-residential use, provided through on-street bicycle racks; however SFMTA has final authority on the type, placement and number of Class II bicycle racks within the public ROW. Prior to issuance of first architectural addenda, you will be required contact the SFMTA Bike Parking Program at bikeparking@sfmta.com to coordinate the installation of on-street bicycle racks and ensure that the proposed bicycle racks meet the SFMTA's bicycle parking guidelines. Depending on local site conditions and anticipated demand, SFMTA may request the project sponsor pay an in-lieu fee for Class II bike racks required by the Planning Code. The SFMTA bicycle parking guidelines can be found at:

https://www.sfmta.com/services/streets-sidewalks/installation-requests/bicycle-racks-corrals

- **Stormwater**. If the project results in a ground surface disturbance of 5,000 sf or greater (creating and/or replacing 5,000 square feet or more of impervious surface), it is subject to San Francisco's stormwater management requirements as outlined in the Stormwater Management Ordinance and the corresponding SFPUC Stormwater Design Guidelines (Guidelines). Projects that trigger the stormwater management requirements must prepare a Stormwater Control Plan demonstrating project adherence to the performance measures outlined in the Guidelines including: (a) reduction in total volume and peak flow rate of stormwater for areas in combined sewer systems OR (b) stormwater treatment for areas in separate sewer systems. The SFPUC Wastewater Enterprise, Urban Watershed Management Program is responsible for review and approval of the Stormwater Control Plan. Without SFPUC approval of a Stormwater Control Plan, no site or building permits can be issued. The Guidelines also require a signed maintenance agreement to ensure proper care of the necessary stormwater controls. Compliance may occur through a mix of rooftop, sidewalk, and open space treatments and technologies, and is encouraged to be designed as a comprehensive system that maximizes co-benefits for greening, habitat creation, urban heat island reduction, building energy savings, and beautification. Systems within the public realm should consider adjacencies and opportunities for flow-through systems to neighborhood detention areas. To view the Stormwater Management Ordinance, the Stormwater Design Guidelines, or download instructions for the http://sfwater.org/sdg. Plan, to **Applicants** contact stormwaterreview@sfwater.org for assistance.
- 10. Recycled Water. Projects located in San Francisco's designated recycled water use areas are required to install recycled water systems for irrigation, cooling, and/or toilet and urinal flushing in accordance with the Recycled (or Reclaimed) Water Use Ordinance, adopted as Article 22 of the San Francisco Public Works Code. New construction or major alterations with a total cumulative area of 40,000 square feet or more; any new, modified, or existing irrigated areas of 10,000 square feet or more; and all subdivisions are required to comply. To determine if the proposed project is in a

designated recycled water use area, and for more information about the recycled water requirements, please visit: <a href="mailto:sfwater.org/index.aspx?page=687">sfwater.org/index.aspx?page=687</a>.

- 11. **Better Roofs Ordinance.** In 2016, San Francisco became the first major city in the U.S. to require the installation of renewable energy facilities or living roofs on new buildings. The Better Roofs Ordinance will require between 15% and 30% of roof space to incorporate solar (photo voltaic and/or solar thermal systems), living (green) roofs, or a combination of both. The legislation goes into effect January 2017. The Ordinance provides guidance for developers, designers, and/or owners might best utilize rooftop space; ideally, projects should pursue holistic design and amenity enhancements for 100% of usable roof space that include open space, habitat, stormwater management, urban agriculture, and other beneficial uses. Please see the Planning Department's Living Roof Manual to learn more: <a href="http://sf-planning.org/san-francisco-living-roofs">http://sf-planning.org/san-francisco-living-roofs</a>.
- 12. **Sustainability and Green Building.** San Francisco has a suite of existing sustainability related regulations, including recycling and composting, solar, and more details outlined in the San Francisco Green Building Code (GBC). Per the GBC, this project must meet the standards of LEED Silver or the equivalent GreenPoint rating system. It is recommended that the project sponsor work with the San Francisco Planning, Building, and Environment departments to determine the most beneficial mix of green building strategies that meet or exceed all current requirements, and best fit the local context. This especially includes the provision of renewable energy on site (PV and solar thermal), living roofs and walls, non-potable water reuse, healthy environments (non-toxic building materials), and other innovative approaches to enhancing performance of the City's environment. The City also encourages projects to maximize energy and water efficiencies, consider zero carbon strategies such as all-electric buildings, and commit to green power purchases for 100% GHG-free electricity. As with non-potable water systems, projects are recommended to consider district-scale energy opportunities on site and in coordination with neighbors.
- 13. **Refuse Collection and Loading.** San Francisco is a national leader in diverting waste from landfills, has a Mandatory Recycling and Composting Ordinance, and has a goal to achieve zero waste by 2020. In this, the City requires all buildings to be designed with spaces for collecting and loading recycling and composting in common and private areas, and make these options as or more convenient than waste disposal. More information on the complete suite of the City's Zero Waste legislation may be found here: <a href="http://sfenvironment.org/zero-waste/overview/legislation">http://sfenvironment.org/zero-waste/overview/legislation</a>. Please also see the Guidance on Recycling Design (page 3) resources for designing appropriate areas:

http://sfenvironment.org/sites/default/files/fliers/files/sfe\_zw\_ab088.pdf.

Free design and implementation assistance is available from the San Francisco Department of the Environment's Zero Waste Team by calling 415-355-3700.

## PRELIMINARY DESIGN COMMENTS:

The following comments address preliminary design issues that may substantially affect the proposed project:

- Individual Historic Resource. The project site contains one or more structures considered to be a
  potential historic resource; therefore, the proposed project is subject to further design review by the
  department's Historic Preservation staff. Please refer to the Environmental Planning Review –
  Historic Resources section of the Preliminary Project Assessment for further instruction.
- 2. **Site Design, Open Space, and Massing.** To avoid a disproportionate visual impact that detracts from the existing building, the Planning Department recommends setting back the massing a minimum of 15′ for each additional floor above the existing building or maintaining the two story addition at the same plane 30′ back. Any horizontal side expansion should also be setback a minimum of 15′ from the primary front face of the existing building. No bay projections will be allowed into the front setbacks.

Consider maximizing common open space in the required rear yard and/or on the roof in lieu of privatizing the roof deck.

- 3. **Street Frontage.** The Department supports a transformer being placed in the sidewalk rather than in the building frontage as the latter would detrimentally impact the existing building.
- 4. **Architecture.** The Planning Department recommends that the project provide high-quality materials and meet the architectural detailing and fine-grained character of the neighborhood along Capp Street. The Department requests that the windows be more vertically-oriented and include significant solidity to be compatible with the neighborhood pattern. Continue to work with preservation staff, as the character of the new structure should complement the existing building but also provide a distinct appearance.

# **DEVELOPMENT FEES:**

This project will be subject to various impact fees. Please refer to the <u>Planning Director's Bulletin No. 1</u> for an overview of Development Impact Fees, and to the Department of Building Inspection's <u>Development Impact Fee webpage</u> for more information about current rates. Please note that this list only reflects fees and requirements referenced in the Planning Code. For projects in ongoing plan areas (e.g. Central SoMa, the Hub, etc.) the below list may not accurately reflect all fees that may become applicable to this project.

Based on an initial review of the proposed project, the following impact fees, which are assessed by the Planning Department, will be required:

- 1. Residential Child Care Impact Fee (§414A)
- 2. Eastern Neighborhoods Impact Fees (§423)

# PLANNING DEPARTMENT APPROVALS:

The project requires the following Planning Department approvals. These approvals may be reviewed in conjunction with the required environmental review, but may not be granted until after the required environmental review is completed.

1. **Environmental Application.** The project requires submittal of an Environmental Evaluation Application, due to the "A" Preservation Designation and potential for impacts on a historical resource. The application forms can be found on the Planning website under "Environmental Evaluation." Environmental review must be completed prior to public notice of the proposed project.

Additional information about CEQA and historical resource evaluation can be found in Preservation Bulletin #16, which is included in Historic Preservation Publications on the Planning Department website at:

http://www.sfgov.org/site/uploadedfiles/planning/projects reports/PresBulletin16CEQA.pdf

- 2. A **Building Permit Application** is required for the demolition of the existing building on the subject property.
- 3. A **Building Permit Application** is required for the proposed demolition and new construction on the subject property.
- 4. A **Rear Yard Variance** (Planning Code Section 134) from the Zoning Administrator is required for the detached structure. As proposed, the structure is greater than 100 square feet and exceeds 8 feet in height, thus it does not qualify as a permitted obstruction in accordance with Planning Code Section 136(c)(25)(B)(ii).
- 5. In the RTO-M Zoning District, certain types of Institutional Uses require <u>Conditional Use Authorization (CUA)</u>, per Planning Code Section 209.4. Additional detail will be required to determine if a Conditional Use Authorization will be required.

All applications are available in the Planning Department lobby at 1650 Mission Street, Suite 400, at the Planning Information Center at 1660 Mission Street, and online at <a href="www.sfplanning.org">www.sfplanning.org</a>. Building Permit Applications are available at the Department of Building Inspection at 1660 Mission Street.

## **NEIGHBORHOOD NOTIFICATIONS AND OUTREACH:**

Project Sponsors are encouraged, and in some cases required, to conduct public outreach with the surrounding community and neighborhood groups early in the development process. Additionally, many approvals require a public hearing with an associated neighborhood notification. Differing levels of neighborhood notification are mandatory for some or all of the reviews and approvals listed above.

1. **Pre-Application Meeting.** This project is required to conduct a Pre-Application Meeting with surrounding neighbors and registered neighborhood groups before a development application may be filed with the Planning Department. The Pre-Application packet, which includes instructions and template forms, is available at <a href="https://www.sfplanning.org">www.sfplanning.org</a> under the "Permits & Zoning" tab. All registered

neighborhood group mailing lists are available online at <a href="www.sfplanning.org">www.sfplanning.org</a> under the "Resource Center" tab.

- 2. Neighborhood Outreach. This project is required to undertake additional public outreach in advance of the Zoning Administrator Hearing on the Variance. The developer is required to conduct an additional outreach meeting, notifying owners and tenants who live within 300' of the project as well as all registered neighborhood organizations for the Mission neighborhood, after initial design comments have been provided from the Planning Department and prior to the scheduling of the aforementioned Zoning Administrator hearing. The purpose of this meeting is to keep the community abreast of the project's evolution, presenting the latest design of the project including the Department's requested changes to the community in advance of the Zoning Administrator taking action on the hearing.
- 3. **Notification of a Project Receiving Environmental Review.** Notice may be required to be sent to occupants of the project site and properties adjacent to the project site, as well as to owners and, to the extent feasible, occupants of properties within 300 feet of the project site at the initiation of the environmental review process. Please be prepared to provide mailing addresses on a CD upon request during the environmental review process.

## PRELIMINARY PROJECT ASSESSMENT EXPIRATION:

This Preliminary Project Assessment is valid for a period of **18 months**. An Environmental Evaluation, Variance Application, and Building Permit Application, as listed above, must be submitted no later than **October 1, 2018**. Otherwise, this determination is considered expired and a new Preliminary Project Assessment is required. Such applications and plans must be generally consistent with those found in this Preliminary Project Assessment.

Enclosure: None

cc: Revival LLC, Property Owner
Linda Ajello Hoagland, Current Planning
Don Lewis, Environmental Planning
Nick Perry, Citywide Planning and Analysis
Maia Small, Design Review
Jonas Ionin, Planning Commission Secretary
Charles Rivasplata, SFMTA
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