# Certificate of Appropriateness Case Report Consent Calendar

**HEARING DATE: NOVEMBER 3, 2010** 

Filing Date: July 7, 2010
Case No.: **2010.0549A** 

Project Address: 10 United Nations Plaza

Zoning: C-3-G (Downtown, Commercial, General)

80-X Height and Bulk District

*Block/Lot:* 0351/050

Applicant: Margie Detiege of

NSA Wireless for Verizon Wireless

San Ramon, CA 94583

Staff Contact Aaron Hollister - (415) 575-9078

aaron.hollister@sfgov.org

*Reviewed By* Tim Frye – (415) 575-6822

tim.frye@sfgov.org

#### PROPERTY DESCRIPTION

**10 United Nations Plaza**, northwest corner of Charles J. Brenham Place and Market Street, in Assessor's Block 0351, Lot 050, within the Civic Center Historic District. The six-story office building was built in 1982 and is considered a non-contributory building to the Historic District. The subject building is located within a C-3-G (Downtown Commercial General) Use District and an 80-X Height and Bulk limit.

#### PROJECT DESCRIPTION

The project proposes to expand an existing wireless telecommunications service (WTS) facility operated by Verizon Wireless by adding three panel antennas shrouded inside a radome on the rooftop of the subject building. The existing WTS facility contains a similar radome structure containing three panel antennas along with a shelter to house associated equipment. The proposed radome would be mounted on the rooftop of an existing penthouse structure at an approximate height of 93.5 feet, and would have approximate dimensions of 10 feet in height and three feet in diameter. Furthermore, the radome would be set back a minimum of 35 feet from the nearest edge of the building and would be painted white or gray to simulate a rooftop vent.

#### OTHER ACTIONS REQUIRED

None.

#### COMPLIANCE WITH THE PLANNING CODE PROVISIONS

The proposed project is in compliance with all other provisions of the Planning Code.

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#### APPLICABLE PRESERVATION STANDARDS

#### **ARTICLE 10**

10 United Nations Plaza has been deemed a Non-Contributory structure to the Civic Center Historic District under Article 10 of the Planning Code. A Certificate of Appropriateness is required for any work involving a sign, awning, marquee, canopy, mural or other appendage for which a City permit is required in a historic district. In appraising a proposal for a Certificate of Appropriateness, the Historic Preservation Commission should (1) consider the factors of height, massing fenestration, materials, color texture, detail, style, scale and proportion, signage, landscaping and street furniture; and (2) preserve, enhance or restore, and not damage or destroy, the exterior architectural appearance of the subject site, building, structure and object which compatible with the character of the Historic District. Section 1006.7(d) of the Planning Code provides, in relevant part, as follows:

For applications pertaining to all property in historic districts, the proposed work shall also conform to such further standards as may be embodied in the ordinance designating the historic district. [The designating ordinance for the Civic Center Historic District is Appendix J, Article 10.]

#### THE SECRETARY OF THE INTERIOR'S STANDARDS

Rehabilitation is the act or process of making possible a compatible use for a property through repair, alterations, and additions, while preserving those portions or features that convey its historical, cultural, or architectural values. The Rehabilitation Standards provide, in relevant part(s):

#### Standard 9.

New additions, exterior alterations, or related new construction will not destroy historic materials, features, and spatial relationships that characterize the property. The new work will be differentiated from the old and will be compatible with the historic materials, features, size, scale and proportion, and massing to protect the integrity of the property and its environment.

The proposed radome installation is not anticipated to be visible from most of the immediately adjacent public rights-of-way and public places. When the proposed radome would be visible, the radome appears to manifest itself as a rooftop appurtenance, such as a rooftop vent, which helps further differentiate the radome from the building. The points where the radome would be visible are located outside of the Historic District. The radome is also situated on a secondary structure's roof so it would not disrupt the primary parapet lines of the building or interrupt the prevailing roof forms and building heights which are a character-defining feature of the district. Additionally, the radome would not appear in any viewscapes of the buildings located in the Historic District.

#### Standard 10.

New additions and adjacent or related new construction shall be undertaken in such a manner that if removed in the future, the essential form and integrity of the historic property and its environment would be unimpaired.

The roof-mounted radome will be able to be removed without impairment to the building or district. The radome structure will be simply bolted into the rooftop.

#### PUBLIC/NEIGHBORHOOD INPUT

The Department has received no public input on the project at the date of this report.

#### **ISSUES & OTHER CONSIDERATIONS**

None.

#### STAFF ANAYLSIS

Particular to WTS facilities, staff considered the proposed location, method of attachment, screening material, size and number in relation to the subject and historic district. Based on the requirements of Article 10 and the Secretary of Interior's Standards, staff has determined that the proposed work will not adversely affect the non-historic subject building, nor the architectural and historic character of the Civic Center Historic District.

With a minimum setback of 35 feet from the edges of the building fronting United Nations Plaza, the proposed radome installation is not anticipated to be visible from immediately adjacent public rights-of-way and public places such as United Nations Plaza and Civic Center Plaza. However, the proposed radome would be visible when viewed from points approximately 180 feet southwest of the site along Market Street as depicted in the attached photo simulations. The points where the radome would be visible are located outside of the Historic District. When the radome structure is visible, the radome appears to manifest itself as a rooftop appurtenance, such as a rooftop vent, and is situated on a secondary structure's roof so it would not disrupt the primary parapet lines of the building or interrupt the prevailing roof forms and building heights which are a character-defining feature of the district.

In respect to the Civic Center Historic District, the proposed installation does not appear to affect the viewscape of other buildings located within the district. The project site is located on the eastern boundary of the Historic District, and when viewed from east to west, the radome does not appear in any viewscapes of the buildings to the west of the project site such as the Beaux Arts core of the district inclusive of City Hall, the War Memorial Opera House and the Asian Art Museum.

#### **ENVIRONMENTAL REVIEW STATUS**

The Planning Department has determined that the proposed project is exempt from environmental review, pursuant to CEQA Guideline Section 15303 (Class Three-New Construction of Small Structures) because the project is a minor alteration of an existing structure and meets the *Secretary of the Interior's Standards*.

#### PLANNING DEPARTMENT RECOMMENDATION

Planning Department staff recommends APPROVAL of the proposed project is appropriate for and consistent with the purposed of Article 10, meets the standards of Article 10 and the *Secretary of Interior's Standards for Rehabilitation*.

#### **ATTACHMENTS**

Draft Motion Photo Simulations of Proposed Project Plans Zoning Maps

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### **Historic Preservation Commission Draft Motion**

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ADOPTING FINDINGS FOR A CERTIFICATE OF APPROPRIATENESS FOR PROPOSED WORK DETERMINED TO BE APPROPRIATE FOR AND CONSISTENT WITH THE PURPOSES OF ARTICLE 10, TO MEET THE STANDARDS OF ARTICLE 10 AND TO MEET THE SECRETARY OF INTERIOR'S STANDARDS FOR REHABILITATION, FOR THE PROPERTY LOCATED ON LOT 050 IN ASSESSOR'S BLOCK 0351, WITHIN A C-3-G (DOWNTOWN, COMMERCIAL, GENERAL) ZONING DISTRICT AND AN 80-X HEIGHT AND BULK DISTRICT.

#### **PREAMBLE**

WHEREAS, on July 7, 2010, Margie Detiege of NSA Wireless for Verizon Wireless (Project Sponsor) filed an application with the San Francisco Planning Department (hereinafter "Department") for a Certificate of Appropriateness for expansion of an existing wireless telecommunications service (WTS) facility operated by Verizon Wireless by adding three panel antennas shrouded inside a radome on the rooftop of the subject building. The proposed radome would be mounted on the rooftop of an existing penthouse structure at an approximate height of 93.5 feet, and would have approximate dimensions of 10 feet in height and three feet in diameter. Furthermore, the radome would be set back a minimum of 35 feet from the nearest edge of the building fronting United Nations Plaza and would be painted white or gray to simulate a rooftop vent (hereinafter "Project") at the subject building located on Lot 050 in Assessor's Block 0351.

WHEREAS, the Project was determined by the Department to be categorically exempt from environmental review pursuant to CEQA Guideline Section 15303 (Class Three-New Construction of Small Structures). The Historic Preservation Commission (hereinafter "Commission") has reviewed and concurs with said determination.

CASE NO 2010.0549A 10 United Nations Plaza

Motion No. XXXX Hearing Date: November 3, 2010

WHEREAS, on November 3, 2010, the Commission conducted a duly noticed public hearing on the current project, Case No. 2010.0549A ("Project") for its appropriateness.

WHEREAS, in reviewing the Application, the Commission has had available for its review and consideration case reports, plans, and other materials pertaining to the Project contained in the Department's case files, has reviewed and heard testimony and received materials from interested parties during the public hearing on the Project.

**MOVED**, that the Commission hereby grants the Certificate of Appropriateness, in conformance with the architectural plans dated received July 7, 2010, and labeled Exhibit A on file in the docket for Case No. 2010.0549A based on the following findings:

#### **FINDINGS**

Having reviewed all the materials identified in the recitals above and having heard oral testimony and arguments, this Commission finds, concludes, and determines as follows:

- 1. The above recitals are accurate and also constitute findings of the Commission.
- 2. Findings pursuant to Article 10:
  - The proposed WTS facility has been located to be not visible and minimally visible from adjacent public rights-of-way and public open spaces. When the radome structure is visible, the radome appears to manifest itself as a rooftop appurtenance, such as a rooftop vent.
  - The proposed radome would be located on a secondary structure's roof so it would not disrupt the primary parapet lines of the building.
  - The radome does not appear in any viewscapes of the buildings located in the Civic Center Historic District to the west of the project site such as the Beaux Arts core of the district inclusive of City Hall, the War Memorial Opera House and the Asian Art Museum.
  - The proposed project meets the following *Secretary of the Interior's Standards for Rehabilitation*:

#### Standard 9.

New additions, exterior alterations, or related new construction will not destroy historic materials, features, and spatial relationships that characterize the property. The new work will be differentiated from the old and will be compatible with the historic materials, features, size, scale and proportion, and massing to protect the integrity of the property and its environment.

#### Standard 10.

New additions and adjacent or related new construction shall be undertaken in such a manner that if removed in the future, the essential form and integrity of the historic property and its environment would be unimpaired.

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3. **General Plan Compliance.** The proposed Certificate of Appropriateness is, on balance, consistent with the following Objectives and Policies of the General Plan:

#### I. <u>URBAN DESIGN ELEMENT</u>

THE URBAN DESIGN ELEMENT CONCERNS THE PHYSICAL CHARACTER AND ORDER OF THE CITY, AND THE RELATIONSHIP BETWEEN PEOPLE AND THEIR ENVIRONMENT.

#### **GOALS**

The Urban Design Element is concerned both with development and with preservation. It is a concerted effort to recognize the positive attributes of the city, to enhance and conserve those attributes, and to improve the living environment where it is less than satisfactory. The Plan is a definition of quality, a definition based upon human needs.

#### **OBJECTIVE 1**

EMPHASIS OF THE CHARACTERISTIC PATTERN WHICH GIVES TO THE CITY AND ITS NEIGHBORHOODS AN IMAGE, A SENSE OF PURPOSE, AND A MEANS OF ORIENTATION.

#### POLICY 1.3

Recognize that buildings, when seen together, produce a total effect that characterizes the city and its districts.

#### **OBJECTIVE 2**

CONSERVATION OF RESOURCES WHICH PROVIDE A SENSE OF NATURE, CONTINUITY WITH THE PAST, AND FREEDOM FROM OVERCROWDING.

#### POLICY 2.4

Preserve notable landmarks and areas of historic, architectural or aesthetic value, and promote the preservation of other buildings and features that provide continuity with past development.

#### POLICY 2.7

Recognize and protect outstanding and unique areas that contribute in an extraordinary degree to San Francisco's visual form and character.

The goal of a Certificate of Appropriateness is to provide additional oversight for buildings and districts that are architecturally or culturally significant to the City in order to protect the qualities that are associated with that significance.

The proposed project qualifies for a Certificate of Appropriateness and therefore furthers these policies and objectives by maintaining and preserving the character-defining features of the Civic Center Historic District for the future enjoyment and education of San Francisco residents and visitors.

4. The proposed project is generally consistent with the eight General Plan priority policies set forth in Section 101.1 in that:

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- A) The existing neighborhood-serving retail uses will be preserved and enhanced and future opportunities for resident employment in and ownership of such businesses will be enhanced:
  - The proposed project is for the restoration of a residential property and will not have any impact on neighborhood serving retail uses.
- B) The existing housing and neighborhood character will be conserved and protected in order to preserve the cultural and economic diversity of our neighborhoods:
  - The proposed project will maintian neighborhood character by respecting the character-defining features of the landmark in conformance with the Secretary of the Interior's Standards.
- C) The City's supply of affordable housing will be preserved and enhanced:
  - The project will not reduce the affordable housing supply as the existing ten units at the property are uninhabitable.
- D) The commuter traffic will not impede MUNI transit service or overburden our streets or neighborhood parking:
  - The proposed project will not result in commuter traffic impeding MUNI transit service or overburdening the streets or neighborhood parking. It will provide sufficient off-street parking for the proposed units.
- E) A diverse economic base will be maintained by protecting our industrial and service sectors from displacement due to commercial office development. And future opportunities for resident employment and ownership in these sectors will be enhanced:
  - The proposed will not have any impact on industrial and service sector jobs.
- F) The City will achieve the greatest possible preparedness to protect against injury and loss of life in an earthquake.
  - Preparedness against injury and loss of life in an earthquake is improved by the proposed work. The work will eliminate unsafe conditions at the site and all construction will be executed in compliance with all applicable construction and safety measures.
- G) That landmark and historic buildings will be preserved:
  - The proposed project is in conformance with Article 10 of the Planning Code and the Secretary of the Interior's Standards.

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H) Parks and open space and their access to sunlight and vistas will be protected from development:

The proposed project will not impact the access to sunlight or vistas for the parks and open space.

5. For these reasons, the proposal overall, is appropriate for and consistent with the purposes of Article 10, meets the standards of Article 10, and the Secretary of Interior's Standards for Rehabilitation, General Plan and Prop M findings of the Planning Code.

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#### **DECISION**

That based upon the Record, the submissions by the Applicant, the staff of the Department and other interested parties, the oral testimony presented to this Commission at the public hearings, and all other written materials submitted by all parties, the Commission hereby **GRANTS a Certificate of Appropriateness** for the property located at Lot 050 in Assessor's Block 0351 for proposed work in conformance with the renderings and architectural sketches dated July 7, 2010 and labeled Exhibit A on file in the docket for Case No. 2010.00549A.

APPEAL AND EFFECTIVE DATE OF MOTION: The Commission's decision on a Certificate of Appropriateness shall be final unless appealed within thirty (30) days. Any appeal shall be made to the Board of Appeals, unless the proposed project requires Board of Supervisors approval or is appealed to the Board of Supervisors as a conditional use, in which case any appeal shall be made to the Board of Supervisors (see Charter Section 4.135).

**Duration of this Certificate of Appropriateness:** This Certificate of Appropriateness is issued pursuant to Article 10 of the Planning Code and is valid for a period of three (3) years from the effective date of approval by the Historic Preservation Commission. The authorization and right vested by virtue of this action shall be deemed void and canceled if, within 3 years of the date of this Motion, a site permit or building permit for the Project has not been secured by Project Sponsor.

THIS IS NOT A PERMIT TO COMMENCE ANY WORK OR CHANGE OF OCCUPANCY UNLESS NO BUILDING PERMIT IS REQUIRED. PERMITS FROM THE DEPARTMENT OF BUILDING INSPECTION (and any other appropriate agencies) MUST BE SECURED BEFORE WORK IS STARTED OR OCCUPANCY IS CHANGED.

I hereby certify that the Historical Preservation Commission ADOPTED the foregoing Motion on November 3, 2010.

Linda D. Avery Commission Secretary

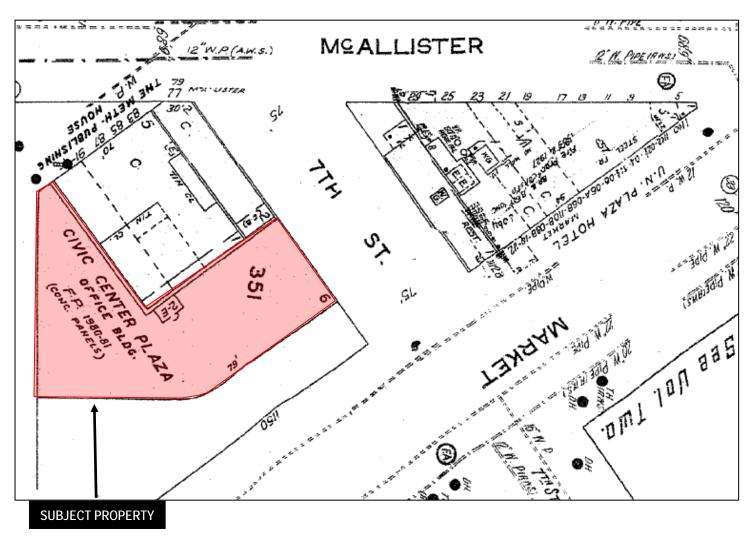
AYES:

NAYS:

ABSENT:

ADOPTED: November 3, 2010

# Sanborn Map\*

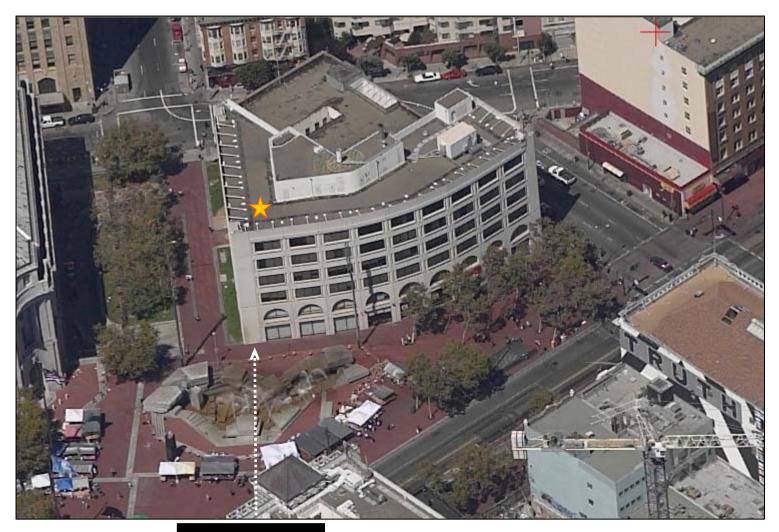




\*The Sanborn Maps in San Francisco have not been updated since 1998, and this map may not accurately reflect existing conditions.

Certificate of Appropriateness Request
Case Number 2010.0549A
Civic Center Historic District
10 United Nations Plaza

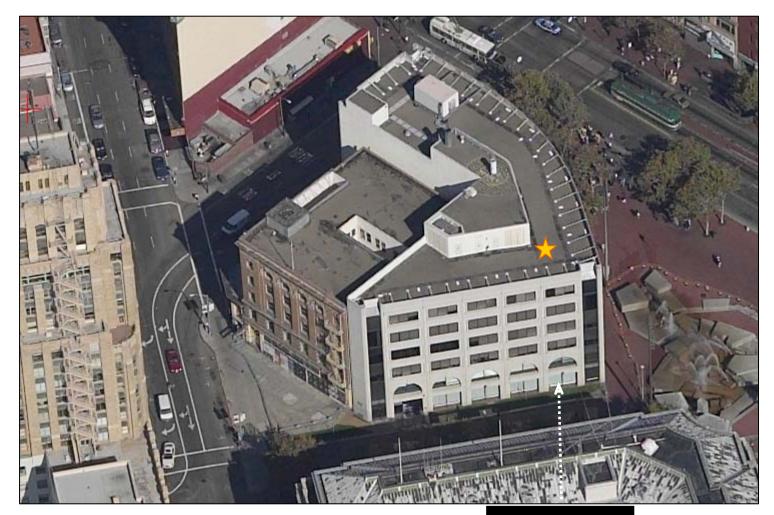
## **Aerial Photo**



SUBJECT PROPERTY



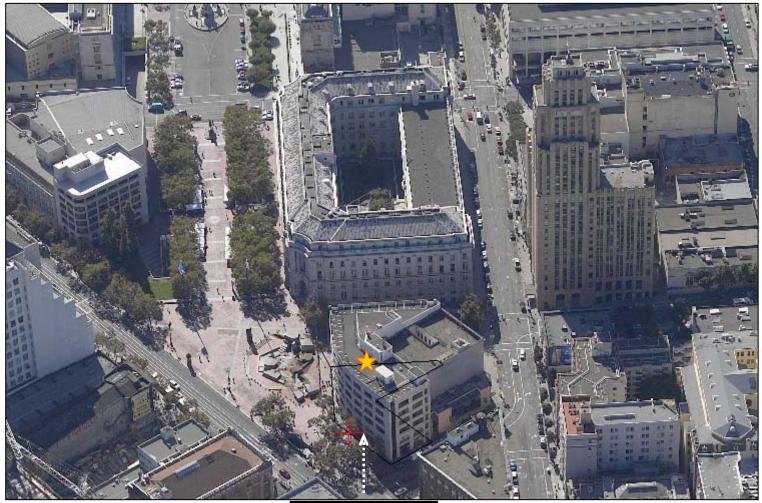
## **Aerial Photo**



SUBJECT PROPERTY



## **Aerial Photo**



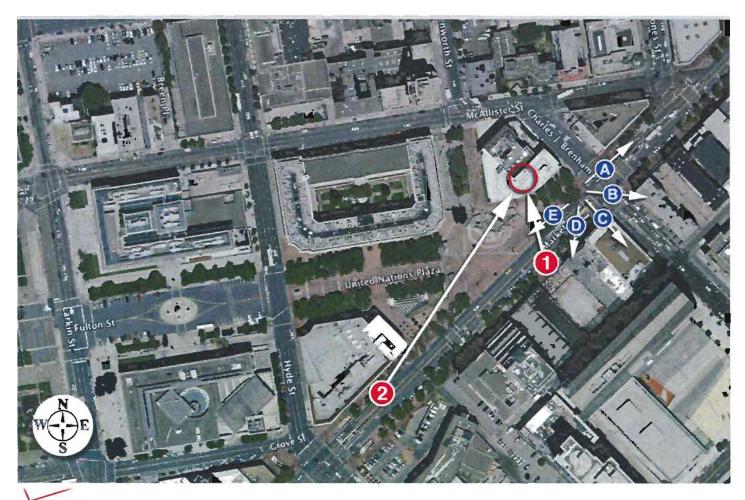
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Certificate of Appropriateness Request
Case Number 2010.0549A
Civic Center Historic District
10 United Nations Plaza







werizonwireless Market / 8th

Site # 123355

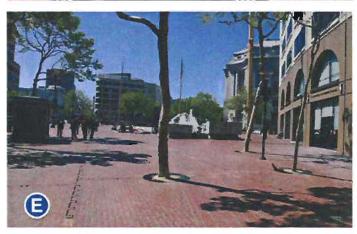
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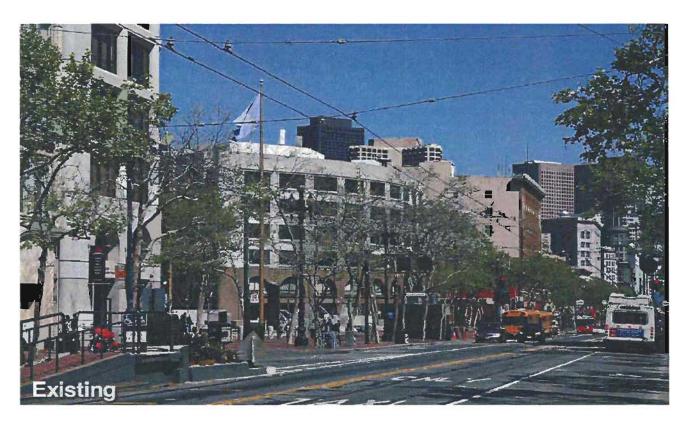


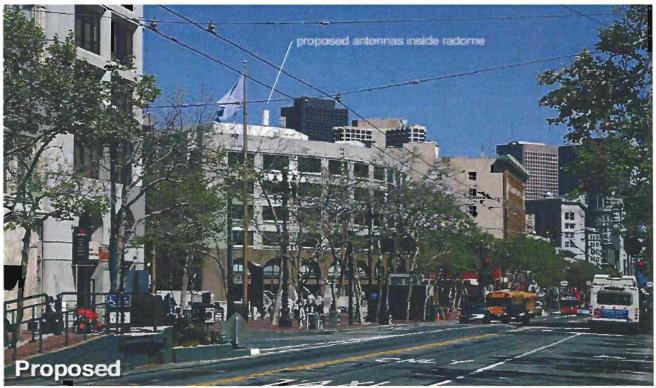


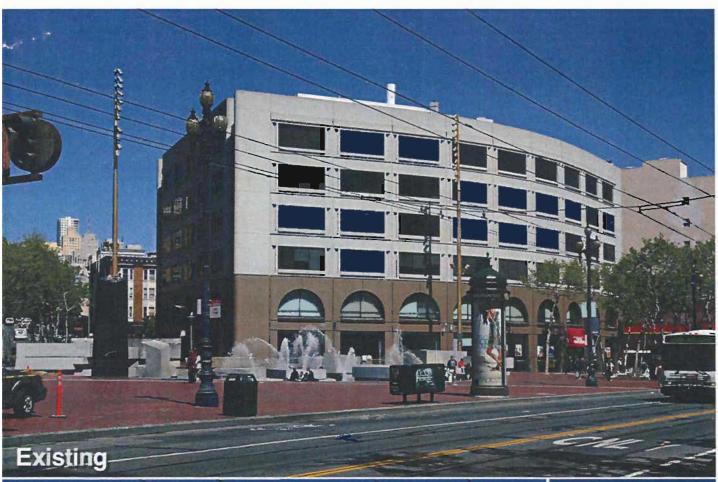


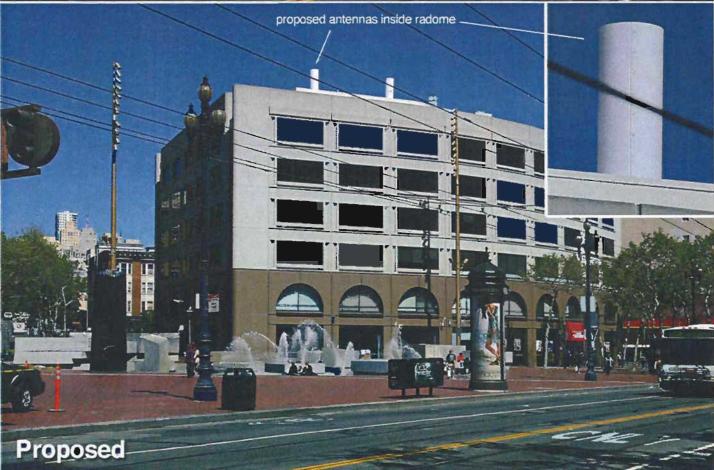












verizonwireless

Market / 8th

Site # 123355

Looking North from Market Street



Foresight

NSA WIRELESS. INC. mishop Ranch 16 list Floor 12647 Alcosta Blvd. Suits 110 San Ramon, CA 94583 Orficer 925-244-1890 Fax 925-356-0672

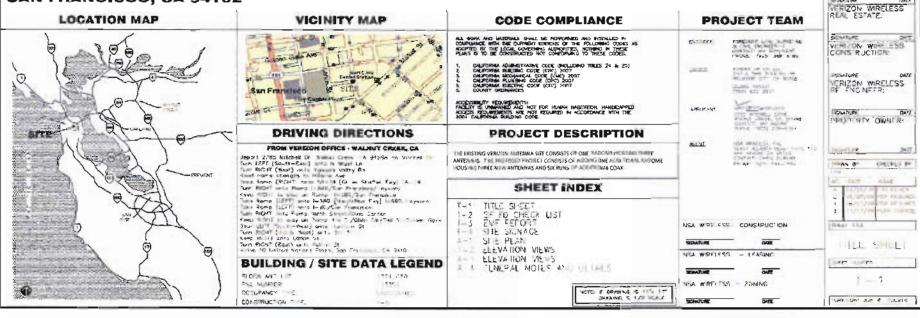
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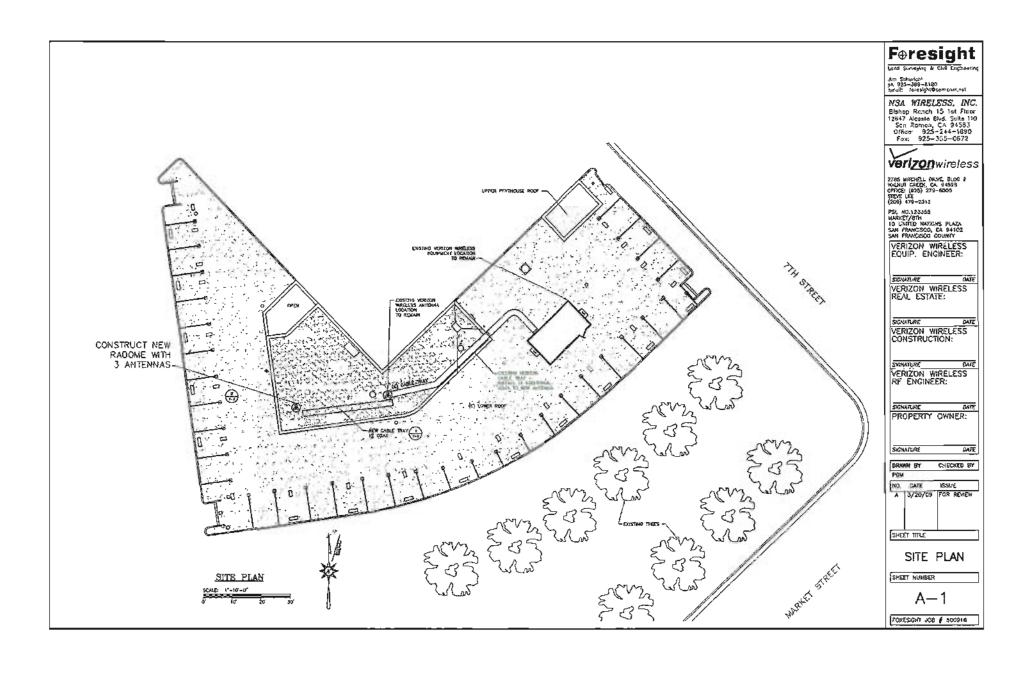
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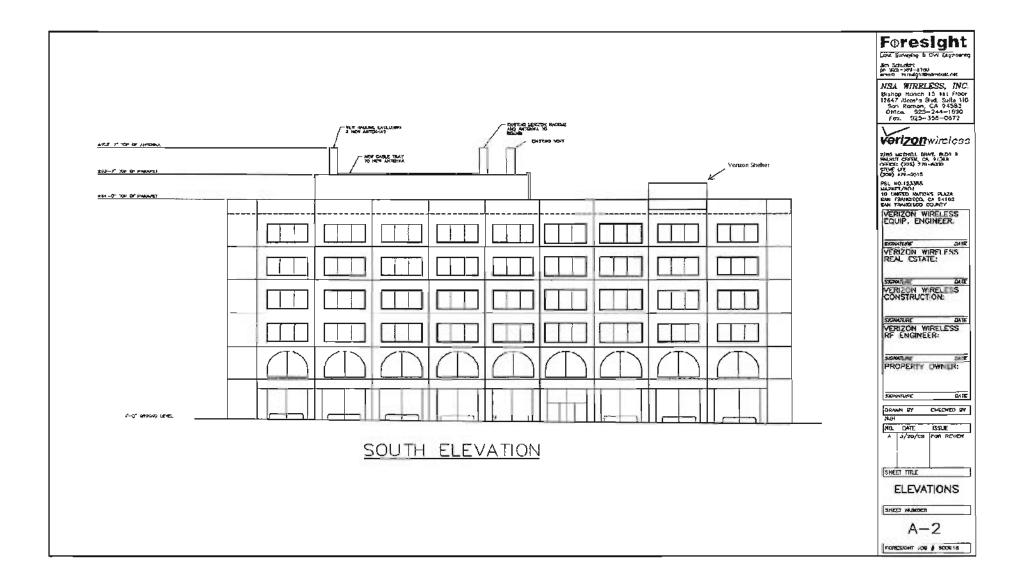
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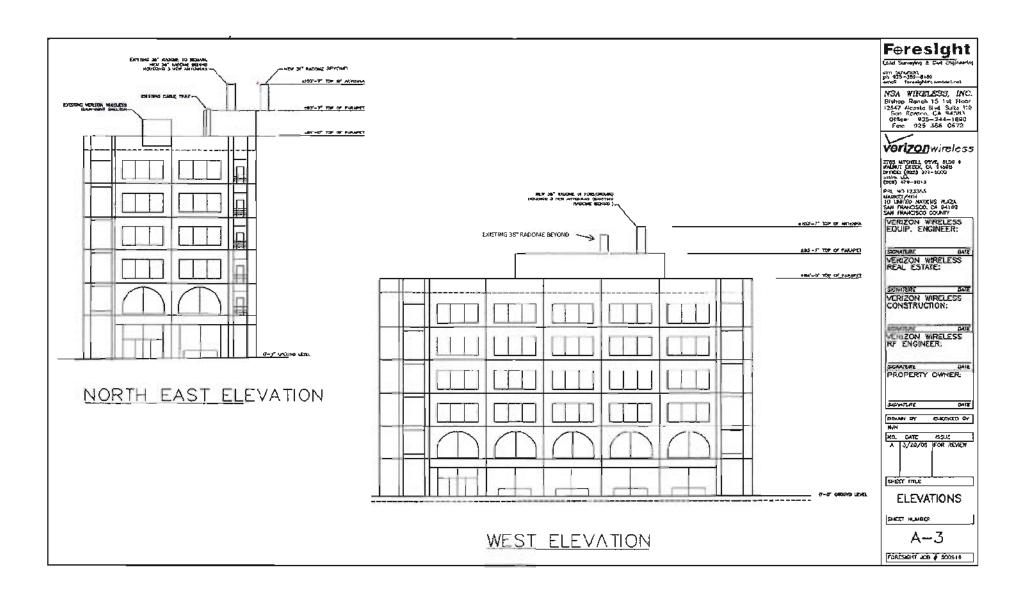
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10 UNITED NATIONS PLAZA SAN FRANCISCO, CA 94102



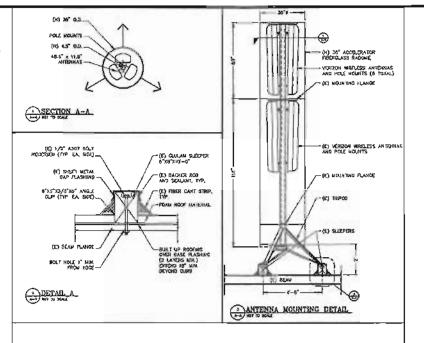




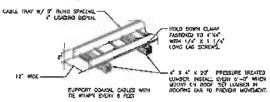


#### DESIGN CONFORMS TO THE CALLFORNIA BUILDING CODE, 2007 EDITION.

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- 14. THE CONTRACTOR SHALL PROVIDE AN INCOSSULARY BACKNO, BLOCKING, AND/OR SLEEVES RECURSED FOR THE INSTALLATION OF THEMSES, WICHMICAL EDIPMENT, PLEASURE, HANDWARE AND PRINCIPLES OF REASES, PROFES AND OWNERS. OR
- 15 THADES INVOLVED IN THE PROJECT GOAL HE PREVIOUSLY FOR THEIR OWN CUTTURE, WILLIAMS, PATCHER, ETC. SO AS TO BE RECEIVED PROPORTLY BY THE WORK OF OTHER TRADES.
- 16. THE COMERAL CONTRACTOR SHALL BE RESPONSIBLE FOR AND SHALL REMOTE ALL FALLETY, MEDICAL IMPROPORT MATERIALS, CHAMACO GOODS, AND/OR FRALLY ADDIGUALSHIP FOR CASE | 19 CARPATE AND CONTRACTOR CONTR
- 17. THE COMPACION SHALL BE REQUIRED TO PAY FOR ALL MECESSARY PERM IS AND/OR FEES WITH RESPECT TO THE MORN TO COMPLETE THE PROJECT TRAILORG PERM APPLICATIONS SHALL BY FILED BY THE GROUND ON THEIR REPRESENTATION COMPACING SOLIC DISTRICT AND WARG THAIL PAYMENT FOR SING DECLINATION.
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ROOF MOUNTED CABLE TRAY

#### **F**eresight

Land Surveyling & Chil Engineering

Sm SchuricM ph 925-329-8160 come foresight@compost.net

NSA WIRELESS, INC. Bishop Ronch 15 1st Floor 12647 Alcosta Bird. Suite 110 Spr. Romon. CA 94583 Office 925-244-1850 Floa: 925-355-0672

#### **Verizon**wireless

2765 WINGHOLL DRIVE, BLOD 2 WALAUT CREEK, CA. 34398 OFFICE (925) 273-6800 XX 860XF (925) 279-6391

PSL NO.123355 MARKET/BTH ID UNITED NATIONS PLAZA SAN FRANCISCO, CA 64102 SAN FRANCISCO COULTY

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GENERAL NOTES & DETAILS

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